

A RAND NOTE

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TWO-YEAR COLLEGES AND VOCATIONAL SCHOOLS AS SOURCES OF MILITARY MANPOWER

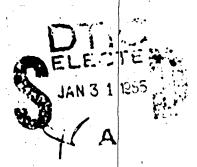
Richard J. Shavelaco. Sus W. Haggstrom, Thomas J. Blaschke

October 1984

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This study examines the recruiting potential of two-year colleges and postsecon lary vocational schools as a means for meeting the military's needs for nonprior service high school graduates in the next lecade. The authors found that these institutions contain surficiently large numbers of men or enlistment age to make them an attractivé recruiting market, and that the majority of their students are potentially "migh-quality" enlistees. Their findings also indicated, however, that in systematic attempts to recruit from these institutions, the military has not substantially increased enlistment rates; that there wo not appear to be "hot spots" across the nation in which recruiting from these institutions has been particularly successful; and that special (and potentially more costly) incentives and recruiting tactics may be needed to increase enlistment rates. The authors conclude that these institutions are far *on important as sources of accessions to re ignored, and recommend collecting adittional information to determine whether the quality of enlistees from postsecondary educational institutions warrants the comparatively higher costs of recruiting The land strainer of worth



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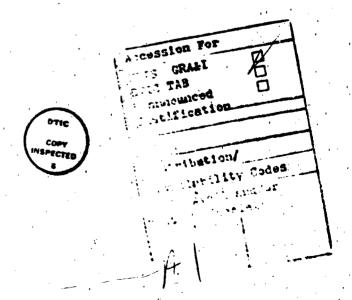




PREFACE

This Note is a progress report on the findings of the Rand research project, "Exploratory Studies of the Recruiting Market in Two-Year Colleges and Postsecondary Vocational Schools." It builds on work presented in an earlier Note: Shavelson et al., Potential for Military Recruiting from Two-Year Colleges and Postsecondary Vocational Schools, The Rand Corporation, N-1946-MRAL, January 1983.

Over the next eight years, the military services' requirements for "high-quality" recruits are projected to increase, while the size of the manpower pool continues to shrink. The two-year colleges and postsecondary vocational schools may provide a recruiting market that can be tapped to fill the military's manpower requirements. This study examines the recruiting potential of these institutions and assesses the military's current recruiting programs for attracting enlistees with one or more years of postsecondary education.



SUMMARY

Recruiting shortfalls might well be expected in the next eight years because, as the military's requirements for high-quality personnel increase, the number of high school graduates will decline. This study examines the recruiting potential of two-year colleges and postsecondary vocational schools as a means for meeting the military's needs for nonprior service (NPS) high school graduates in the next decade. The purposes of the study are to ascertain whether there are sufficient numbers of potential high-quality enlistees in these institutions to warrant special recruiting efforts and to assess the military's current recruitment programs for attracting recruits having a year or more of postsecondary education.

We find that these institutions contain sufficiently large numbers of men of enlistment age--roughly 800,000 to 1,000,000 in any given year--to constitute an attractive recruiting market. However, a large number of these students are prior servicemen--perhaps as many as 300,000.

With respect to the quality of students, virtually all two-year college freshmen are high school graduates, single, and within the prime recruiting age range (18-21 years). More than half report that they are above average in scholastic performance, and available test data indicate that the majority are above average in ability.

To date, the two-year colleges and postsecondary vocational schools have not supplied large numbers of NPS accessions. Contrary to popular belief, the services actively recruit from these institutions, and they have designed four programs specifically tailored to penetrate this market. Current recruiting consists of direct contacts with students by recruiters whose assigned areas include these institutions and contacts by (other) recruiters when students return home for holidays and vacations. The results of special programs by the Army, Navy, and Marine Corps to attract recruits from the two-year colleges and vocational schools have not produced large numbers of enlistees; these attempts highlight the difficulties associated with recruiting in this market and provide lessons for designing new programs.

To identify recruiting tactics and incentives that are effective in recruiting from postsecondary collegiate institutions, we sought recruiting "hot spots" across the nation. This search proved futile. College enlistment rates appear to be uniformly low across the nation. However, an examination of college enlistment rates using regression techniques shows some variation across areas associated with economic and demographic factors. Interestingly, areas with high proportions of students enrolled in two-year colleges have significantly higher college enlistment rates. After accounting for economic and demographic factors known or suspected to be associated with enlistment rates, we could isolate no areas that exhibited extraordinary numbers of enlistments with some college, given the sizes of the college population in those areas.

As a final attempt to identify recruiting tactics and incentives that might prove successful in penetrating the market, "successful" Army and Air Force recruiters—recruiters who had recruited seven or more individuals with one to three years of college—were interviewed along with regular recruiters. Successful and regular recruiters did not differ markedly either in personal characteristics or in recruiting tactics used with postsecondary students. Their characterization of the similaritie: and differences between the high school and college markets and their recommendations for increasing accessions from two-year colleges and vocational schools may prove helpful in formulating future recruiting programs.

Our findings suggest that recruiting in the two-year colleges and vocational schools may be considerably more costly than recruiting in high schools. Special enlistment incentives may be required, as well as special procedures for selecting and training recruiters. Also, it appears possible that the offectiveness of high school recruiting could be diminished by diverting outstanding recruiters from high schools into colleges and vocational schools. As yet, no systematic attempt has been made to determine whether enlistees from these postsecondary institutions perform better in the military than do high school graduates, but we have found that enlistees with one or more years of postsecondary education have lower attrition rates than those with less

education. The question remains, "Are two-year college and vocational school students worth the extra effort and cost?" In deciding whether to develop a recruiting program specifically designed for the target market, these issues deserve serious consideration.

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1. INTRODUCTION

Although accession goals are currently being achieved, recruiting shortfalls might well arise in the near future unless military recruiting markets are expanded and recruiting and compensation strategies changed (Korb, 1982; Weinberger, 1982). Concern about potential near-term recruiting shortfalls comes, in part, from projections that the number of male enlistees with high school diplomas, as a percentage of the number of male high school graduates, will have to rise from 15.2 percent in 1981 to 18.8 percent in 1990 in order to meet currently projected recruiting requirements (Shavelson, Haggstrom, and Winkler, 1983). Military recruiting, then, will have to increase by one-fourth its "take" of nonprior service (NPS) male high school graduates aged 17-21 years.

To prepare for increasing, or at least maintaining, the number of male NPS high school graduate enlistees, this study examines an alternative recruiting market—the two-year colleges and postsecondary vocational schools. There are several reasons for doing so. The reasoning goes as follows. Most students in these institutions are high school graduates and are above average in ability. Unlike their peers who enter four-year colleges or take jobs in the ciwilian labor force, they might be seeking job skills or financial support for additional education—opportunities that military service can provide. Since large numbers of students attend these institutions, the market is large enough to be considered a secondary recruiting market, with the added attraction that students are concentrated in easily identified locations. For these and other reasons, two-year colleges and vocational schools appear to be a potentially favorable recruiting market.

The purposes of this study, in broad terms, are to examine data on this postsecondary education market—the institutions and their students—to ascertain whether (a) there are sufficient numbers of potential enlistees in these institutions for recruiting to prove fruitful, (b) most of the students in the market meet enlistment

standards, (c) the market can be penetrated, and (d) enlistees from the market perform well as military personnel. Farticular attention is paid to factors affecting market penetrability.

In Section II, we briefly review and update the findings on the institutions and their students (see Shavelson ϵ t al., 1983). Our findings, by and large, support accession policymakers' sense that these institutions contain sufficiently large numbers of men of enlistment age to warrant consideration as a secondary recruiting market. Virtually all freshman are high school graduates, single, and within the prime recruiting age range (18-21 years). More than half report that they are above average in academic ability.

In Section III, we describe recent attempts by the Army, Navy, and Marine Corps to penetrate the market. These branches have made several attempts to recruit from these postsecondary institutions. To date, they have not produced large numbers of enlistees.

Section IV examines college enlistment rates by states and other geographical areas. This examination was undertaken to isolate economic and demographic factors related to college recruiting and to pinpoint locations that provide unusually large numbers of enlistees with college education. The search for recruiting "hot spots" was motivated by the expectation that, if unusually effective recruiting areas could be found recruiting strategies that were effective in those areas might be transported to other recruiting areas. This search, however, proved futiles. Once economic and demographic factors are accounted for, penetrations after vary little across the nation.

The fifth section presents the findings from interviews of restricters who were identified as unusually successful in recruiting from the target market. These "successful" recruiters were surprised to find that they had been singled out as being unusually successful. They did not differ markedly from regular recruiters either in personal characteristics or in the recruiting tactics that they employed. However, the restricters' characterizations of the differences between high school and postsecondary students and their suggestions for increasing the number of enlistees from the postsecondary schools may prove helpful in formulating a recruiting program for the market.

Section VI presents our tentative recommendations. They focus on additional information needed to evaluate the recruiting potential of the market for two reasons. First, this study, to date, has documented the difficulty encountered by past recruitment efforts and the inherent uncertainty of the market. Second, this Note is a progress report; substantial work remains to be completed before recruiting recommendations can be made with some confidence.

II. CHARACTERISTICS OF TWO-YEAR COLLEGES AND POSTSECONDARY VOCATIONAL SCHOOLS

This section briefly characterizes two-year colleges and postsecondary vocational schools, and the students attending these institutions. Portions of this section are drawn from our earlier work (Shavelson et al., 1983), which provides a more comprehensive treatment.

THE INSTITUTIONS

The institutions of interest in this study are the postsecondary educational institutions that offer degrees and certificates below the bachetor's degree. These institutions may be either collegiate or noncollegiate, public or private.

Characteristics of Noncollegiate Institutions

Noncollegiate institutions include publicly supported institutions such as adult education centers and area vocational schools, private nonprofit occupational institutes, and specialized proprietary institutions such as cosmetology schools, business/office colleges, and flight training schools. All emphasize occupational training. In 1980, there were 7,625 such institutions (812 public and 6,813 private) enrolling roughly 1.5 million students. The mean enrollment in the public institutions was 556 students while the mean enrollment in the private schools was 153 students (Broyles and Davis, 1982; Pepin and Wells, 1981).

Characteristics of Collegiate Institutions

Within collegiate institutions, we distinguish two- and four-year institutions and focus on the former. A two-year college is accredited to award an associate degree as its highest degree. This definition encompasses junior colleges, characterized as academic; community colleges, characterized by their broad curricula covering academic, vocational, and remedial education; and technical institutions, characterized by their vocational curricula. Compared to noncollegiate

institutions, two-year colleges are fewer in number but have much larger student bodies. The National Center for Education Statistics (NCLS; Broyles and Davis, 1982) estimated that, in 1980, there were 1,289 two-year colleges (949 public and 340 private) enrolling roughly 4.5 million students (4,009,402 in public and 180,505 in private colleges). The greatest market density for potential enlistees exists in public two-year colleges with a mean enrollment of 4,395 students as compared to mod in private two-year colleges.

whether public or private, large or small, two-year colleges are widely dispersed and found in every state and several territories. Yet, the two-year colleges are mainly concentrated in 10 populous states: California, Florida, Illinois, Michigan, New York, North Carolina, Ohio, Pennsylvania, Texas, and Washington. These 10 states account for roughly 50 percent of all two-year colleges and almost 70 percent of all students enrolled in them (Shavelson et al., 1983).

Over the past ten years, the major source of financial support for public, two-year colleges has shifted from the community to the state. Today, state aid provides 60 percent of the income for these colleges.

in this era of fiscal retrenchment and deficit spending by states, student enrollments take on particular significance to these institutions since their revenues depend primarily on attendance. For this reason, military recruiting is viewed by these institutions as a potential competitor for their students, their financial source of survival (personal communication, D. Parnell, President, American Association of Community and Junior Colleges, May 1983). If military recruiting threatens to reduce their enrollments, either indirectly by reducing the size of their share of the high school graduate market or, more importantly, by recruiting their students, these institutions may resist military recruiting on their campuses. However, to the extent that the military provides funding for their students and jobs for their graduates, these institutions will probably prove to be cooperative and will help facilitate recruiting.

Data on private-college enrollments are from 1978; a total of 4,425,637 two-year college enrollments was reported by Dearman and Plisko (1981).

THE TWO-YEAR COLLEGES

From their characteristics and overall enrollments, two-year colleges appear to provide a potentially important becondary recruiting market, especially if recruiting can be carried out in a manner perceived by these institutions as cooperative. However, a closer look at the students themselves may reveal limitations. Many might not meet enlistment standards, and those that do may be unwilling to consider military service as an occupational alternative. We consider, here, the extent to which these colleges have high quality men and women that the military seeks to recruit.

Numbers of Students

Unfortunately, estimates of the number of males and females falling in the 18 to 21 year age range vary from one data base to another. NCES estimated opening fall 1980 enrollment in two-year colleges at about 4.5 million; the Bureau of the Census estimated about 3.1 million. The former is probably an overestimate because many students enroll in the fall but fail to complete a single term; the latter is probably an underestimate because of the difficulty of adequately counting students in a survey, particularly the transient, older, and part-time students.

For sex and age breakdowns of two-year enrollments, the best data available are provided by the Bureau of the Census (1980). Of the estimated 3.1 million students eurolled in 1980, 42 percent (1.3 million) were males and 55 percent of these men (721,000) were between 18 and 21. Seventy-nine percent of the 18 to 21 year old men (570,000) were full-time students. Of the 1.8 million women, 45 percent fell within the prime age range and of these roughly 800,000 students, 75 percent were full-time (600,000).

Profile of Two-Year College Students

Intuition suggests that most two-year college freshmen are single high school graduates who are above average in ability. Data on the two-year college freshman classes of 1981 and 1982 (Astin et al., 1981, 1982) give credence to this intuition (see Table 2.1).

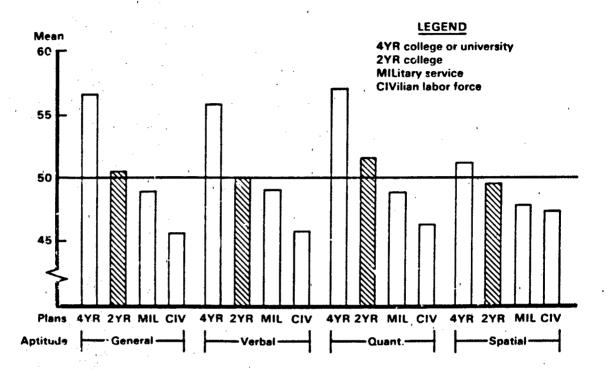
Table 2.1

CHARACTERISTICS OF FRESHMEN IN TWO-YEAR COLLEGES

	Percent of Two-lear College Freshmen[a]				
	Males		Females		
Manpower Needs	1981	1982	1981	1982	
High school	The second second second				
Graduates	98.0	98.4	97.9	98.2	
GED	1.3	1.1	1.3	1.3	
Above average			٠		
B average in high school	47.5	48.4	65.1	65.7	
In top 40% of class	44.8	44.3	52.6	51.6	
Single	99.1	98.3	98.3	98.0	
Prime age range (18-21 years)	94.8	96.4	92.8	94.2	
No disability	93.5	93.3	93.7	94.0	

fa] Full-time freshmen with no prior college experience. From Astin et'al. (1981, 1982).

The ability data for the freshman classes, however, are based on self-reports, not aptitude or achievement tests. To validate these selfreports, we examined aptitude test scores for 1980 high school seniors planning to enter two-year colleges and other postsecondary sectors (tour-year colleges, the civilian labor force, or military service; Shavelson et al., 1983). Data on high school seniors planning to enter these various postsecondary sectors were used because the only other représent à ive aptitude data were over 10 years ald (Kanouse et al., 1980). Nevertheless, analyses of these older aptitude data based on seniors planning to enter the four sectors in the spring of 1972, and those seniors who actually entered those sectors in the fall of 1972, revealed virtually identical aptitude profiles (Shavelson et al., 1983). For this reason, the aptitude profile of 1980 seniors planning to enterone or another of the four sectors was interpreted as a reasonably accurate ability profile of the freshman class of 1980, and is presented. in Fig. 2.1. (In this tigure, general aptitude is a composite of



SOURCE: Shavelson et al., 1983.

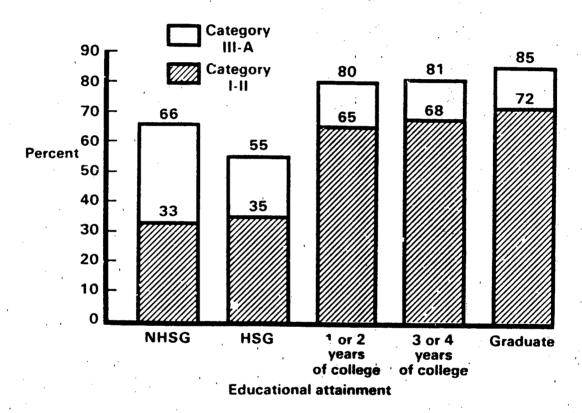
Fig. 2.1 -- Aptitude of males by postsecondary school plans: High School and Beyond aptitude test battery

verbal, quantitative, and spatial aptitudes; the scores on each aptitude measure are standard scores with a mean of 50 and a standard deviation of 10.) These data confirm the students' verbal reports and accession policymakers' intuition. On average, students planning to enter two-year colleges have aptitude test scores that fall at or close to the population mean; they tend to score lower than students planning to enter four-year colleges but higher than students planning to enter military service or the civilian labor force.

We also checked whether the aptitude profile of the FY82 accessions with one or two years of college reflected the higher ability profile of the two-year college students. To this end, we compared mean Armed Forces Qualification Test (AFQT) scores across educational attainment

categories of 1982 nonprior service (NPS) enlistees (Fig. 2.2).² The AFQT data in Fig 2.2 reflect the higher quality that was observed in the college populations presented in Fig. 2.1. Enlistees from two-year colleges, then, might be expected, on average, to have higher AFQT scores than enlistees without a college background.

As a final step in determining the "quality' of the students in the target market, we sought data on the "performance" of enlistees from the high school and college markets (Shavelson et al., 1983). In this

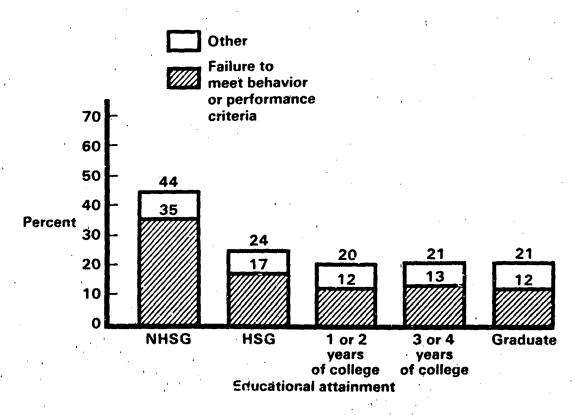


SOURCE: Shavelson et al., 1983.

Fig. 2.2 -- Percentage of FY82 NPS male enlistments in mental categories I-IIIA by educational attainment

²Unfortunately, NPS accession data at the DoD level do not permit us to determine whether an enlistee with some college came from a two-or four-year college. Moreover, the data set does not permit us to identify those enlistees who left college to enter military service before they completed a full year of their postsecondary education.

analysis, we examined first-term attrition and reasons for leaving the service. The data came from the cohort of NPS enlistees who entered military service in FY78 and served through September of 1981. We were especially interested in attrition, reasoning that military life might represent a bigger adjustment for enlistees with some college, leading them to separate before their first term was completed. This clearly was not the case (Fig. 2.3). Enlistees with some college had lower attrition than other enlistees, and the former were less likely to separate because of a failure to meet behavior or performance criteria.



SOURCE: Shavelson et al., 1983.

Fig. 2.3 -- First-term attrition as of September 1981: males 1: the FY78 cohort

SUMMARY

The two-year colleges and postsecondary vocational schools are small in number and enrollments compared to high schools, but sufficiently large to be considered a secondary recruiting market. Of the public and private, collegiate and noncollegiate institutions, public two-year colleges have, by far, the greatest enrollments. Moreover, roughly 50 percent of these institutions and 70 percent of the students can be found in just 10 populous states, further increasing market density. Although attractive, these institutions may view military recruiting as a potential competitor for high school graduates and their students.

Freshman entering these institutions meet intuitive expectations. Virtually all are high school graduates, fall within the prime recruiting age range, are single, and most are above average in ability. Moreover, NPS accessions with some college background reflect the ability distribution of students in two- and four-year colleges.

III. RECRUITING PROGRAMS

Contrary to popular belief, the military currently recruits twoyear college and postsecondary vocational school students and has, over the past three years, launched three programs and designed another specifically to increase the number of accessions from these schools. These students are currently recruited in their postsecondary institutions or at their homes. If a postsecondary institution falls within a recruiting area, the recruiter is expected to make his or her presence known to administrators, faculty, and students. Since hometown recruiters normally follow up high school graduates for two years after graduation, postsecondary students are also contacted, especially during holidays and vacation, by their local recruiters. (For details, see Section V.)

To help locate the four programs specifically designed for twoyear colleges and vocational schools in relation to other postsecondary sectors, a schematic of the market is presented in Fig. 3.1. Students graduating from high school enter the two-year colleges, vocational schools, or other postsecondary-school sectors. For those students entering the two-year colleges and vocational schools, the military has three targets of recruiting opportunity: (1) when students enter these institutions, (2) when they stop out of them, and (3) when they graduate.

Special incentives for Target 1, the *entry* phase, might include scholarships in academic or occupational programs with commitments to enlist in critical occupational specialties after graduation. However, since students and their parents have traditionally financed their education in two-year colleges and vocational schools, the services have avoided this alternative. The cost of scholarships (etc.) might outweigh the return on such investments, and therefore less risky incentives are sought such as those that might be identified at Targets

^{&#}x27;The term, "stop out," is used to describe students instead of "drop out" because stop outs are likely to return to school the next semester or academic year whereas drop outs do not.

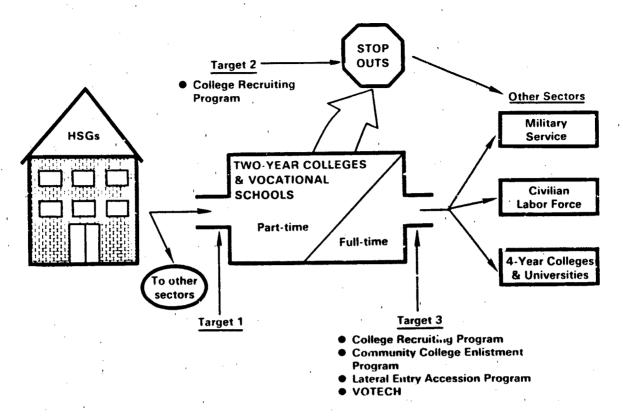


Fig. 3.1 -- Targets of recruiting opportunity in two-year colleges and vocational schools

2 and 3. Hence, to date, special incentives for attracting students at entry to two-year colleges have not been pursued. Nevertheless, this is one target area where two-year colleges would be economically motivated to cooperate with military recruiting.

Target 2 reflects a characteristic of the market, namely, the high turnover of students. Many students "stop out" of school for academic, financial, or personal reasons, and the provision of postservice educational benefits, enlistment bonuses, and job skill training may be particularly attractive to these students by enabling them to continue their education after military service. Although a temptation to military recruiters, these students represent a recruiting target that potentially conflicts with the goals and economic necessities of the institutions. Recruiting these students would directly conflict with the institutions' attempts to bring the students back into the "fold."

Perhaps this greater potential for conflict than cooperation with the postsecondary educational institutions explains why only one of the four programs designed to penetrate the market has focused on stop outs.

The third target—the graduates—might be addressed by providing jobs at advanced pay grades (based on college units completed), or additional education (e.g., ROTC, educational benefits, certain skill training, bonuses). The institutions are quite likely to cooperate with recruiting objectives geared to their graduates. For this reason, and because graduates are easier to identify than stop outs, each of the four programs has focused on recruiting graduates.

CURRENT RECRUITING POLICY

Each of the four services has a policy that directs recruiters to follow up high school seniors for two years after they graduate. This means that recruiters periodically contact postsecondary students, especially at their homes during vacation times. In addition, recruiters are required to make routine contact with these institutions and to make their presence known to students, faculty, and administrative staff. Thus, two-year college students are not being ignored by recruiters at present.

A major difference between the high school market and the two-year college market is that, although most students live with their parents within a 50 mile radius of the college, they are dispersed across many recruiting areas, whereas most high school students live within the same recruiter's recruiting area. Hence, a recruiter working the two-year college market may lose a potential recruit to the home recruiter, and quotas are not met by numerous "assists." Given this uncertainty, recruiters may be reluctant to work the colleges extensively; the high school market is more certain and, by virtue of its size, promises a bigger and more direct payoff.

RECRUITING PROGRAMS DESIGNED FOR THE MARKET

In the past three years, the Army's College Recruiting Program, the Marine Corps' Community College Enlistment Program, and the Navy's Lateral Entry Accession Program and Vocational and Technical Skills Training Project have been designed specifically to increase enlistees

from the market, and the first three have been implemented. To date, none of those implemented have been overwhelmingly successful but all provide important insights for improving recruitment strategies. For this reason, each is reviewed briefly here.

Army College Recruiting Program

The purpose of the Army's College Recruiting Program (CRP) was to "increase accessions in mental categories (MC) I-III from the nation's colleges and universities for the Army, and to support officer procurement programs" (USAREC Regulation No. 601-75, p. 1. February 2, 1982). Early in FY80, U.S. Army Recruiting Command (USAREC) received Congressional authority to add 255 active Army recruiters in an attempt to penetrate two- and four-year colleges. College-designated CRP recruiters were required to fill a minimum of two active Army contracts per month with NPS high school graduates in categories I-III. Category IV and prior service contracts were credited only as overproduction.

In order to comply with USAREC Regulation No. 601-75, District Recruiting Commands (DRCs) absorbed the cost of the CRP until the U.S. Army Recruiting Command formally authorized the CRP recruiters. Although most DRCs tried to implement the program and, in many cases, assigned proven successful recruiters to the CRP, initial difficulties launching the program foreshadowed additional problems. CRP recruiters never reached full strength in terms of the number actually authorized by the U.S. Army Recruiting Command (190) or assigned (Table 3.1). Indeed, data on CRP assignments for the 1981 calendar year reflect the

Table 3.1

RECRUITER ASSIGNMENTS TO THE ARMY COLLEGE RECRUITING PROGRAM

College Recruiters	February 1981	July . 1981	• ,	
Authorized[a]	65	150	190	
Assigned	147	102	110 .	

[[]a] Goal=255 college recruiters.

'DRCs' initial enthusiasm for the program, the lag and shortfall in recruiter authorizations, and the subsequent loss of enthusiasm as CRP assignments fell below authorizations (Table 3.1).

Potential conflict with the colleges over competition for their students became a concern. USAKEC issued guidelines to recruiting personnel to "reassure college officials that the Army wants students to stay in school and not seek to recruit students out of the classroom into the Active Army" (USAREC Regulation No. 601-75, p. 8-1). Moreover, recognizing that recruiting for the Army Reserves presented much less of a threat to the colleges than for the Active Army, the Recruiting Command modified the CRP early in FY82 to include recruiting for the Army Reserve Components.

Nevertheless, even with these modifications, accession goals for the CRP were not realized. For example, average recruiter production per month for the first quarter of FY82 was 0.84 active contracts and 0.89 reserve contracts, totaling 1.73 contracts altogether (Memorandum from Lt. Col. D. L. Benchoff, Director, Program Analysis and Evaluation, USAKEC, March 10, 1982).

In addition to shortfalls in staffing and contracts, and potential conflicts with colleges, the dual recruiter scheme--high school recruiters and college recruiters--proved devisive. High school recruiters were required to turn over to college recruiters any potential enlistee who had some college in his or her background.

It became apparent to Lt. Col. Benchoff and many others that "the college program has enjoyed less than overwhelming success across the commind" (Memorandum, March 10, 1982). By early FY83, the CRP was phased into the existing management system. All recruiters now recruit in both the high schools and colleges. Nevertheless, the experience with the CRP gave rise to useful recommendations for recruiting in the market (USAKEC keg. No. 601-75), the most germaine of which are summarized in Table 3.2. These recommendations might enter into the design of new programs.

Table 3.2

ARMY COLLEGE RECRUITING PROGRAM'S STRATEGIES FOR RECRUITING IN MARKET[a]

Links with Institutions

- Establish institutional links through college president.
- Assure officials that students will not be recruited out of their classrooms.
- Establish a point of contact and build a "stop out" list using such sources as:
 - + Director of Student Affairs.
 - Placement officers.
 - Registrir.
 - Department chairmen.
 - Student government officers.
 - Voteran Administration representatives.
 - Students in the delayed entry program.
- · Coordinate recruiting activities with ROTC program on campus.

Recruiter Strategies

- Assure college officials that students will not be recruited out of their classrooms.
- Emphasize to "stop outs" the possibility of continuing their education after military service.
- Be thoroughly knowledgeable about all Army programs, opportunities, and incentives.
- Use local advertising outlets.

Recruiter Selection

- Select recruiters who:
 - . "Understand college market.
 - Understand academic and political sensitivities of college communities.
 - Understand demographics of colleges.
 - 2 Present outstanding appearance in uniform.
 - Manage budgets effectively.
 - Have a proven sales record.

[a] USAREC Reg. No. 601-75.

Marine Corps' Community College Enlistment Program

On August 6, 1981, the Commandant of the Marine Corps authorized the nationwide implementation of the Community College Enlistment Program (CCEP), effective October 1981. The program was open to men and women who met the usual enlistment standards and were second-year students, graduates with associate degrees, or students who had completed special college courses in areas such as welding, drafting, or electical construction. CCEP's goal was to obtain, using regular Marine Corps recruiters, 600 high-quality accessions annually who would fill any one of over 150 technical or administrative occupational specialties. Initially, enlistment incentives included a guaranteed occupational specialty, guaranteed four-year assignment in that specialty, appointment to private first class upon enlistment (E-2), consideration for promotion to corporal (E-4) upon completion of 13 months active duty (normally about 25 months), consideration for promotion to sergeant (E-5) after 25 months (normally 40 months), and bonuses for certain occupations. In FY82, guaranteed consideration for promotion to sergeant after 25 months of service was dropped.

Data on the extent to which CCEP met its goal of 600 NPS accessions are presented in Table 3.3. Over time, CCEP's enlistments have increased but the program has not yet met its goal. Apparently recruiters have experienced some success in enlisting community college students. Increases in enlistments, in large part, were attributed to "walk-ins" based on advertising, referrals from the officer procurement program in four-year colleges and universities, and unemployment (Lt.

Table 3.3

NPS ACCESSIONS INTO MARINE CORPS CCEP

Status	FY80	`FY81	FY82	FY84 FY83 to 4/24		
Enlistments	6	36	312	447	442	
Accessions	1	29	196	376	420	

Col. J. Murphy, Marine Corps Recruiting, CCEP, personal communication, April 1982).

Navy's Lateral Entry Accession Program

The Navy's Lateral Entry Accession Program (LEAP) was a small, experimental program that sought civilians whose skills could be used almost immediately to fill shortfalls in certain petty officer ratings. LEAP provided lateral entry into 13 critical ratings out of 76 general ratings at pay grades ranging from E-4 to E-6. Its goal was 250 lateral entry accessions per year.

In addition to the usual enlistment criteria, LEAP established the following requirements, depending upon pay grade: one to three years of vocational training, two to six years of job experience, and one-half to one year of supervisory experience. Perhaps LEAP's most unique feature was the requirement that the candidate pass a job-knowledge test in the critical rating for which the candidate applied.

The program was first implemented in Ohio and Michigan, two of the states hardest hit by the recession and unemployment, for the period August to December 1982. The program consisted of an extensive media (newspaper and radio) campaign aimed at those men in the civilian labor force and in two-year colleges and vocational schools most likely to qualify. In addition, Navy recruiters, with the assistance of educational specialists, were encouraged to establish links with two-year colleges and vocational schools in an effort to enlist college students into a delayed entry program (DEP). By enlisting students into the DEP, they could complete their educational programs, and LEAP did not openly compete with colleges for their students.

In the three and a half months, LEAP accounted for only 14 NPS lateral entry accessions. This number was attributed, in part, to the fact that the job-knowledge test proved to be extremely difficult to pass, not only for the enlistment candidates but also for men performing the critical jobs in the Navy (M. Baker, NPRDC, personal communication, May 1983).

LEAP was implemented four months later in Arkansas, Oklahoma, and North Central Texas. By June 1983, it became apparent that the market would not support an adequate number of lateral entry accessions. As a consequence, LEAP was replaced by a new program.

Navy's Vocational and Technical Skills Training Project

The Navy's current plan to penetrate the market--the Vocational and Technical Skills Training Project (VOTECH)--is an outgrowth of LEAP. It too focuses on lateral entry for NPS accessions into critical petty officer ratings. Unlike LEAP, however, VOTECH attempts to establish a reciprocal relationship with two-year colleges and vocational schools. The educational institutions, at their own expense, are expected to modify their existing curricula in order to establish degree or certificate programs that provide the knowledge and skills specified by the Navy as required for the ratings. In return, the Navy guarantees lateral entry to the graduates of these programs if they pass the Navy's job-knowledge test for the rating, in addition to meeting the usual NPS enlistment standards. The Navy stands to gain high-quality NPS accessions in critical skills while the colleges and vocational schools are able to attract talented students by offering a guaranteed job upon graduation.

VOTECH is in a formative stage. The concept has been presented to two-year colleges and vocational schools in California with a positive r sponse. For example, approximately 585 schools received letters that briefly described VOTECH and were asked if they were interested and would like additional information. Over 400 schools responded; only two indicated a lack of interest. Nevertheless, problems that arise in establishing reciprocity between potential competitors will emerge as VOTECH is implemented. For example, what will happen if, as in LEAP, very few graduates pass the Navy's job-knowledge test? Furthermore, the payoff, NPS lateral entry accessions into critical ratings, will not be known for several years.

SUMMARY AND IMPLICATIONS FOR RECRUITING

Military recruiting is currently conducted in the two-year colleges and vocational schools. This recruiting comes about in two ways. First, recruiters typically follow up students for a year or two after they graduate from high school. Those students pursuing higher education will be contacted by recruiters, especially during holidays and vacations. Second, recruiters are expected to treat two-year colleges and vocational schools in their recruiting areas in much the same manner as high schools, making contact with administrators and students.

The Army, Marine Corps, and Navy have launched recruiting programs specifically designed to increase enlistments from two-year colleges and vocational schools. The Army assigned college designated recruiters to the market; the Marine Corps offered rapid advancement through its ranks; and the Navy offered lateral entry into critical putty officer ratings upon passing a job-knowledge test. None of these programs met its recruiting goal, but each attests to the difficulties of recruiting postsecondary students.

Each of these programs provides important lessons for designing new programs. To be successful, recruiting programs probably should encompass the fratures discussed below.

Cooperation Between the Postsecondary Institutions and Military Recruiters

Cooperation seems most likely to occur through the military's providing financial support for students (e.g., scholarships, for entering students, with a service requirement); by providing jobs to graduates in occupational specialities for which they have been trained, perhaps with lateral entry; or by expanding programs of financial support for talented students to complete a bachelor's degree (e.g., ROTC).

Conflict may arise when military recruiting focuses on stop outs-those students who enter and leave two-year colleges each semester or
academic year. The institutions are motivated to bring them back into
the fold. These students might be more likely to be attracted by

financial, educational, and job-skill benefits than students who remain in school and graduate.

For military recruiting to be successful in this market, especially as enlistment incentives are presently conceived. a compromise needs to be found that will enable the military to recruit stop outs and yet not conflict with the educational goals or financial well-being of the institutions. For example, in return for lists of stop outs from the schools, the services might offer lists of separatees planning to return to the same area. These lists might include separatees' academic credentials based on prior education and academic credits gained during military service. Whether such arrangements would be sufficient to induce institutions to cooperate with military recruiters remains to be determined.

With the present fiscal constraints and uncertainty surrounding twoyear colleges, the time is right for military recruiting to forge links with them. Indeed, the two-year colleges have attempted to forge links with the Department of Defense. Once established, there is a good chance that these links will endure when the target institutions are in stronger financial shape.

Modification of the Incentive Structure for Recruiters

Experience with CRP, CCEP, and LEAP suggests that, without a revision in the present recruiter incentive system, recruiters will not be motivated to recruit from two-year colleges and vocational schools. The risk of shortfalls in meeting monthly goals is the major disincentive.

A change in incentive structure might be accomplished in a variety of ways. Recruiters might be assigned monthly goals for a certain number of high-quality enlistments from the market. But adding goals might create a morale problem if there are no changes in incentive structures (see Section V). For example, greater credit toward monthly quotas might be given for enlistments from the postsecondary institutions than for high school seniors or graduates.

A second disincentive for working these institutions arises from the territorial structure of military recruiting. As observed in the CRP, recruiters may be reluctant to recruit college students because, in the end, they may not receive credit for their work. A collegedesignated recruiter might get the credit as in the CRP or, as discussed in Section V, the student might enlist in his or her home recruiting area during vacation. Some provision might have to be made for crediting "assists."

Selection and Training of Recruiters

Because of its college-designated recruiters, only the CRP dealt (indirectly) with recruiter selection. The CRP's recommendations for selection (Table 3.2) suggest selection criteria and topics for training. A caveat, however, is in order. There are two kinds of costs associated with this recommendation: (1) costs of selection and training, and (2) costs of taking outstanding recruiters out of the high school market.

Use of College-Designated Recruiters

The use of college-designated recruiters (cf. the CRP) might reduce the selection and training costs associated with penetrating the market. However, without some modification of the current incentive system, the CRP has shown that benefits accrued by the use of college recruiters may be countered by the disincentives and morale problems introduced into the regular recruiter force. If college recruiters are to be used, changes in the overall recruiting incentive system should be made to counteract negative spinoffs.

Use of Targeted Media Campaigns

LEAP's experience with media campaigns targeted on civilians with skills that fit critical petty officer ratings were expensive and did not lead to a substantial number of lateral entry accessions. However, this experience does not lead to a recommendation to eliminate advertising as a means for penetrating the postsecondary institutions for three reasons. First, the media campaign used by LEAP cast a considerably broader net than a campaign focused on these institutions. Second, LEAP was a short-term program and the full effects of media

campaigns are realized well after they are implemented. Third, some of the shortfalls in lateral entry goals were associated with other aspects of the program, such as the difficulty of the job-knowledge test. (See Section V for additional discussion of media.)

IV. THE SEARCH FOR RECRUITING HOT SPOTS

Enlistees with college training have not constituted a large percentage of the total number of NPS accessions in the armed forces. In FY32, for example, only one of every 12 enlistees had one or more years of college. Of the 25,500 recruits in this category, approximately one-fourth were college graduates, most of whom were slated for officers' training. This section focuses on the other 19,200 enlistees with some college, who represent only a tiny proportion of the military-eligible population in this educational attainment category. The magnitude of the latter is evidenced by the fact that, in 1980, there were 5.0 million persons of age 24 or less in the civilian labor force with one to three years of college. Also, in the fall of 1981, there were 6.4 million full-time undergraduate students enrolled in the nation's colleges and universities, of whom 1.8 million were in twoyear colleges. Taken together, these statistics indicate that the 19,200 enlistees with some college amount to less than 0.2 percent of the civilian population of age 24 or below in the same educational category.

Nevertheless, the percentage might be much higher in certain parts of the country where some recruiters have developed highly successful tactics for attracting college students. If so, their successes deserve to be singled out and studied for application to the rest of the nation.

This section provides an analysis of recruiting performances across states and other areas to determine economic and demographic factors that affect college recruiting and to pinpoint recruiting "hot spots" that provide unusually large numbers of enlistees with some college. Our analysis builds on the assumption that, with the great variety of recruiters and recruiting tactics in existence across the four services and across the nation, there must be some eminently successful recruiting environments and/or tactics that can be exploited in framing successful recruitment policies for the rest of the country. Since economic conditions, attitudes toward military service, and college recruiting practices vary widely across recruiting districts, measures

of recruiting performance for geographical areas can be treated as observations from a natural experiment in which factors that affect recruiting are varied. Using the areas as units of analysis, one can employ regression techniques to examine how recruiting success depends on the observable factors associated with the individual areas.

As will be seen later in this section, college recruiting performance is not very well explained by the demographic and economic characteristics that are usually incorporated in analyses of this type. Given that college iccruiting has been a peripheral activity of military recruiters and the fact that so little is known about the extent or nature of this activity, we had anticipated this result from the outset. Our plan was to use the "residuals" from the regression analysis to pinpoint those areas of the country which appear to perform unusually well after allowing for observable local conditions, such as demographic and economic factors, that might enhance or impede military recluiting. Carrying out this plan requires answering a number of questions:

- What measure(s) of recruiting performance should be used?
- What geographical areas should constitute the units of analysis?
- What factors should be considered in comparing recruiting performances across areas?
- What methods should be used in predicting recruiting performance as a function of explanatory factors?
- How can one test for the existence of hot spots?
- How can the hot spots be identified?

The first question seems easy to answer at first blush: Use the number of enlistees from two-year colleges and vocational schools as the measure of recruiting performance. However, the available data on enlistments from the Defense Manpower Data Center (DMDC) do not permit distinguishing the enlistees who were recruited while attending college, let alone those who were recruited from the target institutions. The best information that we have for identifying these students are the enlistees' educational attainment classifications at the time of entrance into service. This allows us to group enlistees into the

following postsecondary educational categories: (1) one year of college, (2) two years of college, (3) three to four years of college, and (4) college graduate.

Given the impossibility of getting counts of two-year college and vocational students among the enlistees with one to two years of college, we decided to focus on the number of enlistees with "some college," i.e., the number with one or more years of college who are not college graduates. It should be noted that this number may exclude large numbers of recruits who entered college but dropped out early and were classified as having less than a year of postsecondary education at service entry.

Table 4.1 shows how the states compared in terms of numbers of recruits with some college during FY82. As might be expected, California and New York, the states with the largest populations, were the states of residence for the largest numbers of recruits with some college. To eliminate the dependence of the measure of recruiting performance on population size, we propose a college enlistment rate that is the ratio of the number of recruits with some college to the college population base, which is the sum of the full-time undergraduate enrollment in that state and the number of individuals of age 24 or less in the labor force with one to three years of college. These enlistment rates for states are given in the last column of Table 4.1A. The sources of the data for calculating the college population base will be given later in this section.

The uniform smallness of the college enlistment rates would seem to suggest that no state qualified as a college recruiting hot spot in 1982. Since the overall college enlistment rate for the entire United States was a paltry 1.6 enlistments per thousand persons in the college population base, it is clear that the military attracts only a tiny proportion of this population. Among individual states, Florida and Scuth Carolina topped the list with college enlistment rates of approximately ?.7 per thousand. At the bottom of the list are Kansas and Utah, with enlistment rates of less than 0.9 per thousand.

These enlistment rates can be challenged on several grounds. For one thing, the college population base contains large numbers of individuals who are ineligible for military service and substantial

· Table 4.1

COLLEGE RECRUITING PERFORMANCE MEASURES BY STATE, FISCAL YEAR 1982

A. BOTH SEXES

	Er	listmen			Labor Force		l-time		Accs. with
State			Some	Coll.	with Some		aduates	Pop.	Some Coll.
	Total	HSG	Coll.	Grad.	ge Col	2-year	→-vear	Base	per 1000
Alabama .	5695	~317	475	157	(0701	20002	00070		0.10
Alaska	295		15	157	69701	29092	82272	181065	2.62
Arizona				1	6753	2752	4135	13640	1.10
	3973	2994	233	7 6	68524	27107	56727	152358	1.53
Arkansas	3157	2492	221	57	32984	7784	45161	85929.	
California	23636	17715	1540	463	646397	308890	369907	1325194	1.16
Colorado	3752	2689	240	99	75515	16795	78475	170785	1.41
Connecticut	3731	2824	266	73	72519	14189	61841	148549	1.79
Delaware	883	713	44	16	13274	4360	10243	33879	1.30
District of Columbia	796	639	55	19	16456	0	35273	51729	1.06
Florida	15348	11316	1067	370	188759	89874	115019	393652.	2.71
Georgia	8661	6765	545	192	95337	25470	90729	211536	2.58
Hawaii ,	1079	879	93	23	25613	9880	19151	54644	1.70
Idaho	1359	1023	97	26	21000	8038	19841	48879	1.98
Illinois	12932	10171	742	246	265364	99883	202269	567516	1.31
Indiana	8779	7261	426	130	98928	20197	132685	251810	1.69
Iowa	4247	3402	334	73	70837	27128	71158	169123	1.97
Kansas	2300	1768	117	39	60866	15723	60370	136959	0.85
Kentucky	→ 890	3769	299	89	59596	17164	71968	148728	2.01
Louisiana	3775	2882	240	'76	79517	6929	101374	187820	1.28
Maine	2257	1905	116	53	20491	4419	24504	49414	2.35
Maryland -	ი37⊶	5154	386	120	91110	29915	70-,02	191493	2.02
Mass chusetts	იმგ⊶	5300	386	165	100575	-lool	185944	388180	0.99
Michigan	15341	12514	752	302	210810	76620	184365	477801	1.57
Minnesota	508₩	4408	327	124	120636	23 66 7	103816	248119	1.32
Mississippi	3110	2338	328	74	47289	31586	÷4986	123861	2.65
Missouri	7048	5400	397	116	100879	20838	113143	234860	1.69
Montana	1159	923	74	17	10000	1671	24006	42337	1.75
Nebraska	2120	1640	148	40	43768	8809	43544	96121	1.54
Nevada	1131	859	62	21	10009	. 2501	1753	28863	.2.15
New Hampshire	1718	1289	98	50	20356	→ ••0	, 3431	53247	1.54
New Jersey	3250	6506	389	105	151716	40074	105722	305512	1.27
New Mexico	2059	1678	98	25	24513	4455	29691	58659	1:.67
New York	22058	16875	1205	415	397569	173714	402001	973944	1.24
North Carolina	3399	6454	785	270	109634	02025	124484	296143	2.65
North Dakota	p28	467	79	15	22086	0079	21382	50147	1.58
Ohio	18091	15109	734	261	208834	58219	226260	493313	1.49
Oklahoma	2342	1721	167	38	65181.	17912	09815	152908	1.09
Oregon	4293	3214	284	86	57007	29868	53132	140007	2.03
Pennsylvania	15838	12847	846	361	211095	63786	247908	522789	1.62
Rhode Island	1180	887	63	24	24821	550 0	35047	65374	0.96
South Carolina	5013	3887	403	178	01138	28338	60229	149725	2.69
South Dakota	:058	773	90	26	18414	587	24683	43684	2.06
Tennessee	5890	4543	361	173	85280		100304	210870	1.71
Texas	14818	10791	972	314	311045	100183	257889		
Utah	1063	775	91	. 43	45631	9718	49299	679117	1.43
\urmont '	818	000		23	11525	1832		104648	0.87
Virginia	7108	5548	324	198	99679		18916	32273	1.35
Washington	5912	4394	509	117	98075	30038	115047	251384	2.00
West Virginia	2002	2055	191	52		64872	76871	239818	2.12
Wisconsin	6289	4652			26894	4391	-2852	74137	2.58
Wyoming	505		391	104	111398	39170		275002	1.42.
A.3 (50) 111 E	203	366	. 44	7	11265	<u>∔nn2</u>	7203	23070	521

Table 4.1

COLLEGE RECRUITING PERFORMANCE MEASURES BY STATE, FISCAL YEAR 1982

B. MALES

. ' '	Enlistments, FY82			Labor Force Full-time					
State '	En	listmen			Labor Force			`	Accs. with
State	T1	1100	Some		with Some		aduates	Pop.	Some Coll
	Total	HSG	COII.	Grad.	College	2-year	vear	Base	per 1100
Alabama	5095	3859	370	130	33231	12807	- 0092	86136	4.30
Alaska	269	229	13		3109	1359	2078	65÷6	1.99
Arizona	3528	2626	178	67	34898	14236	31536	80670	2.21
Arkansas	2801	2211	171	46	15800	3529	22738	42067	→ ⊃5
California	21002	15582	1212	391	313159	157738	137487	653384	: 3→
Colorado	3305	2337	176	80	37490	9214	+1105	87809	. 3→ 2.00
Connecticut	3277	2469	208	57	32131	5,76 5,76	300-4		3.12
Delaware	772	518	35	13	5898	1755	7086	03905	
District of Columbia	683	545	43	12	6730		70862 16862	14739	2.3
Florida	13509	9831	823	301	37769			23612	1.32
Georgia	7703	5977	-37	144		42774	63023	193500	- 3
Hawaii .	965	786	79		44245	1236+	→53i'l	131620	4 .33
Idaho	1209	907	77	18	12046	3073	9137	26256	3.01
Illinois	11737	9176		24	10545	35-1	11057	25143	3. >6
Indiana	7910	91/6 0÷90	610 357	212	125004	. 49e01 12103	104849	282454	2.15
Iowa	3773	3021	268	. 111	48400 33341		67863	128431	2.73
Kansas	2065	1574		. 29	33265	13,789	36712	33756	3.20
Kentucky	4332	3314	96 233	65	30118	7369	31431	69518	1.38
Louisiana	3354	2557	151	54	27519	7272	355-0	70137	3.32
Maine	- 1984	1071	92	-1	38330 9593	2313	50742	72385	1.35
Marvland	55-9	4542	304	95	47904 48904	2362	12329		3.7c
Massachusetts	6172	4749	228	:30	79-69		33711	38307	3
Michigan	13011	11002	571	173	104015	13.51	3-50 €+6-6	177193	
Minnesota	511-	→018	271	100	37004	36+38 12,119	74337 51549	205286 121222	2.31
Mississippi	2709	2038	256	59	22010				2,24
Missouri	5275	→ 777	309	95	47724	1-370	2:755	38373	•
Montana	1021	300	35	15	8091	1:33-3	57950	116032	2.55
Nebraska	1379	1.55	-120	3-		* - 5	12970	21506	Ę. 5 <u>2</u>
Nevada	99.	745			21240	484 A	22-10	•à5°8	2.4
New Hampshire	1-12	1110	75	. 19 51	8558	::01	529-)	15149	•
New Jersey	-53				91-3	* = 1, *	14217	2355	2.33
New Mexico	1187	5818	331	130	72066		23-77	מכנים-:	- - -2
New York	19543	1449	7-3	21.	11350	2302	15550	29433	-
North Carolina	7345		962	336	186322	81269	198-02	⊸ no()93	<u> </u>
North Dakota	, 343 547	5001	0)2	204	495nn	28-86	00727.	138779	• . l•
Chio	15109	-10 13378	57 512	. i •	16569	253 n	11/329	25-9-	2 3
Oklahoma				222	101597	27407	118023	247087	31
Oregon	2312	1533	138	34	3-3-8	1421	3naus	30932	
Oregon Pennsylvania	3798	2810	223	7-	2*5ee .	· :53	28128	11753	3.11
Rhode Island	1-092	1139-	074	255	1000fe .	312	124557	259215	2.63
South Carolina	1. 69	502	32	15	11210		1723-	31213	
South Dakota	3] "	3+30 n(0)	319	136	27-67	1-277	29619		• •
Tennessee .		-	• • • 5	23	43e1		• •	21117	: <u>-</u>
Texas	13216	4061	230	:-0	-0m01	11531	77713	-1 27-5	2 * 3
Utah	32.0	9524	173		155749	1200	138761	3-5776	2 24
	* 9	- 10	30	. 39	2309h	2563	27229	15858	1 +3
Vermont		574	3.		4925	375	4511	1.711	2 ::
Virginia Washington	730 6 5207	4899	•)9	:0→	+3793	7.70	34034	113786	. 2.13
		7818	405	1.01	-0-0-	3 3,000 S	396.55	1189 %	. • i
West Virginia	2-15	: 1362	15.0	•:	12540	2095	22 (50)	16645	• • •
Wisconsin	5	4182	308	3-	.33 6 37	11.10	0.50-0	137725	2.21
Froming	-51	, ()	37	· · · · · ·	3 4 5 4 1		-117		. :

50 States and D.C. | 26%496 203109 14528 | 4483 | 20es593 | | seegoo 20es96 | 5ee 5e

numbers of individuals whose propensities to enlist are essentially zero. Since few college women consider military service as a career option, the male college enlistment rates given in Table 4.1B might be more meaningful. South Carolina and Mississippi top the list with 4.47 and 4.39 enlistments per thousand; Kansas and Utah are lowest with approximately 1.4 per thousand.

Even if one multiplies these rates by factors of from two to four to allow for the fact that the college population base contains several cohorts of high school graduates, the overall male enlistment rates would still be less than two percent in all states. Also, it is noteworthy that all eight states with college enlistment rates above 2.5 per thousand are in the South, where military recruiting has traditionally been stronger and military pay scales compare more favorably with civilian wage rates. Figure 4.1 shows how the college enlistment rates vary across states.

With the thought that there may be areas within states that qualify as recruiting hot spots, we also calculated the college inlistment rates for the 305 metropolitan areas that result from combining the Standard Metropolitan Statistical Areas (SMSAs) with their counterparts in New England, the New England County Metropolitan Areas (NECMAs). Table hil in the appendix lists the college enlistment rates for the 39 metropolitan areas with populations exceeding a million in 1980, as well as for the regions of the states that do not lie in large metropolitan areas.

Among the large metropolitan areas, the two with the highest college enlistment rates in 1982 were San Antonio, Texas (2.97), and Indianapolis, Indiana (2.92). Since San Antonio is the location of several large military installations and Indianapolis has Ft. Benjamin Harrison nearby, the relatively high performances of these areas may be attributable in part to the large military presence in these areas. Also, the headquarters for the Air Force Recruiting Service is at Randolph Air Force Base, San Antonio.

Even though San Antonio topped the list for large metropolitan areas, its college enlistment rate was only ten percent above the rate for the entire state of Florida. This would seem to suggest that the

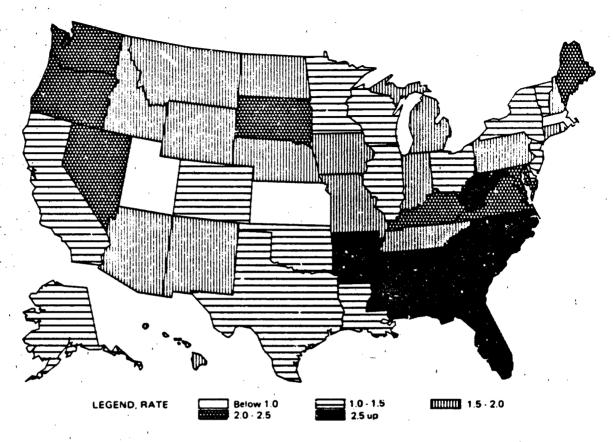


Fig. 4.1 -- Accessions with some college per 1000 in college population base, by state

college recruiting hot spots, if they exist, are in smaller metropolitan areas and in nonmetropolitan areas. As Table A.1 shows, the very large metropolitan areas tend to have low college enlistment rates. For example, Florida is the bellwether state for college recruiting with a rate of 2.71 per thousand, but the rate for Miami--1.60 per thousand-is almost the same as that for the entire United States, and the rate for the part of Florida outside its three large metropolitan areas is 3.02.

Among all SMSAs, the one containing Pascagoula and Moss Point, Mississippi, has the highest college enlistment rate at 15.36 per thousand, but this is based on only 28 enlistments and a college population base of 1,823. Among the SMSAs that have college population bases exceeding 5,000, the SMSAs with the highest college enlistment rates are Fayetteville, North Carolina (6.95), and Pensacola, Florida

(6.81). Both SMSAs are in states that have relatively high enlistment rates, and both are close to large military installations—Fort Bragg, North Carolina. and Pensacola Naval Air Station.

The SMSAs that have the lowest college enlistment rates have much in common. They are Lawrence, Kansas (0.09); Bloomington-Normal, Illinois (0.12); State College, Pennsylvánia (0.31); Columbia, Missouri (0.32); Ft. Collins, Colorado (0.32); Champaign-Urbana-Rantoul, Illinois (0.36); and Bloomington, Indiana (0.38). All are relatively small SMSAs that contain large state universities, and none has a two-year college. Thus, their college population bases contain disproportionate numbers of four-year college students. While the extremely low college enlistment rates in these SMSAs suggest that undergraduates at four-year college have very low enlistment propensities, another explanation is that the college enlistment rates are distorted for small SMSAs that have relatively large numbers of student "immigrants," i.e., students whose home of record lies outside the SMSA that contains the college. The reason is that the numerator of the enlistment rate is based on the number of enlistments from that SMSA (derived using county codes for the enlistees' home of record), and the denominator includes full-time undergraduate enrollments for all colleges in the SMSA, whether or not those students' homes of record are in the SMSA. We suspect that, in the SMSAs with extremely low college enlistment rates, a student's home of record is more likely to be outside the SMSA that contains the college. If so, areas with large numbers of student immigrants (e.g., Lawrence, Kansas) will have artificially low enlistment rates, and those areas with more student emigrants than immigrants (e.g., nonmetropolitan Florida) will have inflated rates..

Since the available data on enlistments with some college do not permit us to ascertain where the enlistees attended college, our more detailed analysis of the factors that affect college recruiting will use aggregate data for states and "MEPS areas," i.e., areas served by the Military Entrance Processing Stations. Since the boundaries of the MEPS areas ordinarily coincide with boundaries of the individual services' recruiting districts, the MEPS areas provide more suitable units of analysis for examining variability in recruiting performance.

Table 4.2 provides the enlistment data and college enlistment rates for MEPS areas analogous to those reported earlier for states. Figure 4.2 shows the boundaries of the MEPS and indicates the sizes of their college population bases. The full-time undergraduates in the two-and four-year colleges constitute 15 and 41 percent of the college population base on average. The two-year portion of the college population base is inordinately concentrated in California, as Figure 4.3 indicates. Of the full-time two-year students in the United States, one in six attends school in California, whereas California accounts for only 8 percent of the four-year college students. Figure 4.4 shows how the MEPS areas compared in terms of overall numbers of recruits with some college in FY82.

Figure 4.5 shows how enlistment rates vary across MEPS areas. The five MEPS that had the highest college enlistment rates in FY82 were Beckley, West Virginia (3.64); Raleigh, North Carolina (3.25); Boise, Idaho (3.19); Montgomery, Alabama (3.12); and Fort Jackson, South Carolina (2.85). The bottom five were San Diego, California (0.75); Salt Lake City, Utah (0.80); Amarillo, Texas (0.87); Anchorage, Alaska (0.89); and Houston, Texas (0.96). Since the top five performers had college enlistment rates that were three to five times higher than those in the bottom five, the wide disparities in the enlistment rates call for investigation. If the differences are entirely due to differences in demographic and economics factors or to inherent randomness in the enlistment counts, that would support the hypothesis that variation in recruiting tactics is not important. On the other hand, if the observed differences are primarily attributable to recruiting practices, this would suggest that the college recruiting performances of the lowest performing MEPS can be improved by a factor of two or three by adopting the practices of the top performing MEPS.

To examine how college recruiting varies from location to location, we have gathered information on enlistments and factors related to recruiting at four levels of aggregation: (1) county, (2) metropolation area, (3) MEPS area, and (4) state. Insofar as possible, for each of these levels we obtained the following data:

Table 4.2

RECRUITING PERFORMANCE MEASURES BY LOCATION, FISCAL YEAR 1982

A. BOTH SEXES

*:	En	listmen	ts, FY	82	Labor Force	Full	-time		Accs. with
Name			Some	Co11.	with Some	Undergr	aduates	Pop.	Some Coll.
	Total	HSG		Grad.	College	2-year	4-year	Base	per 1000
Albany, NY	2820	2179	187	69	42742	25685	49773	118200	1.58
Baltimore, MD	9525	7593	627	209	134270	39884	115162	289316	
Beckley, WV	1905	1461	152	32	18855	5781	17086	41722	3.64
• • •	6896	5300	375	168	159686	38639	180508	378833	
Boston, MA Buffalo, NY	4835	3734	275	79	74248				
•	5141	4289	218	85	56023	31616 15944	75629 60847	181493	
Cincinnati, OH Cleveland, OH	8490	7169	280	108	100740	23950	92120	132814 216810	1.04
Columbus, OH	4777	3903	261	83	57800	18234	77775	153809	1.70
Jarrisburg, PA	3237	2616	176	76	35010	8155	58033	101198	
ouisville, KY	4492	3462	270	72	52304	19236	57935	129475	2.09
· · · · · · · · · · · · · · · · · · ·	2117	1645	113	69	23705	5609	36887		
lanchester, NH			288					66201	1.71
lewark, NJ	6547	5200		135 46	124408 43391	38085	85313	247806	
iew Haven, CT	2303	1732	187 356	149	122717	8573	32507	84471	2.21
Philadelphia, PA	7042	5590				38823	116584	278124	
Pittsburgh, PA	6353	5199	331	142	79456 ·	25975	92319	197750	
ortland, ME	2556	2109	137	71	27992	5102	33973	67067	
ichmond, VA	5108	4020	363	142	70824	23140	106280	200244	1.81
pringfield, MA	2647	2027	148	56	54838	14144	69817	138799	
yracuse, NY	3758	2959	182	62	51430	20683		131430	,
ilkes-Barre, PA	2865	2337	172	57	32654	13444	44054	90152	
ort Hamilton, NY	10516	7875	565	195	224597	82661		515011	1.10
itlanta, GA	6620	5090	444	158	77985	20778	74700	173463	2.56
harlotte, NC	4076	3100	331	132	61001	32151		153422	2.16
oral Gables, FL	6254	4510	371	126	79597	35231	22119	126947	2.71
ort Jackson, SC	5820	4532	459	200	65839	27272	67792	160903	2.85
ackson, MS	1896	1454	212	51	33750	20737	36402	90889	2.33
lacksonville, FL	8315	6404	563	202	104240	49998	93771	248009	2.27
noxville, TN	. 2877	2226	115	73	38583	13916	45625	98224	
lemphis, TN	3287	2595	236	62	42487	15672	44031	106190	
ontgomery, AL	6228	4712	542	165	69362	31539	72902	173803	
ashville, TN	3113	2313	254	94	43231	12013	56134	111378	2.28
aleigh, NC	4557	3505	492	149	52101	31453	67781	151335	3.25
lbuquerque, NM	1557	1283	62	25	17321	32 6 8	16504	37093	
marillo, TX	759	561	49	10	22673	6344	27516	56533	
allas, TX	4501	3158	337	106	106939	-39208	71885	218032	
l Paso, TX	1672	1273		24	21193	6719	20907	48819	2.42
louston, TX	4146	3044	193	67	96591	16785	87875	201251	0.96
ittle Rock, AR	, 2571	2010	179	46	28348	6555	38891	73794	
ew Orleans, LA	2904	2138	195	58	61790	7434	71055	140279	
klahoma City, CK	2280	1661	163	41	63703	17360	69003	150066	
an Antonio, TX	3863	2894	283	124	70160	28713	75589	174462	1.62
hreveport, LA	2134	1668	149	34	26244	5620	28435	60299	
hicago, IL	10710	8532	532	201	241845	82323	173107	497275	
enver, CO	4514	3250	299	113	, 89603	23154	86934	199691	1.50
Des Moines, IA	3992	3212	291	65	62335	24039	70076	156450	
Detroit, MI	14682	11996	670	185	206547	71923	168873	447343	1.50

Table 4.2A--continued

	E	nlistmer	its, FY		Labor Force	Ful	l-time		Accs. with
Name			Some	Coll.	with Some	Underg	raduates	Pop.	Some Coll.
	Total	HSG	Coll.	Grad.	College	2-year	4-year	Base	per 1000
Fargo, ND	1148	888	126	19	33493	8369	35370	77232	1.63
Indianapolis, IN	6298	5158	329	112	68324	13356	102554	184234	1.79
Kansas City, KS	5065	3862	244	84	100271	21293	116070	237634	1.03
Milwaukee, WI	5668	4350	386	89	96981	34246	102775	234002	1.65
Minneapolis, MN	6229	4895	345	137	126045	27884	121535	275464	1.25
Omaha, NE	2374	1823	191	50	45663	9768	43430	98861	1.93
Sioux Falls, SD	1504	1125	131	34	26113	3281	29133	58527	2.24
St. Louis, MO	7128	5529	479	124	103740	33945	109525	247210	1.94
Boise, ID	1116	842	74	20	11638	2136	9419	23193	3.19
Butte, MT	1110	878	72	20	16505	1671	24006	42182	1.71
Salt Lake City, UT	1166	841	98	47	54161	15216	53768	123145	0.80
Fresno, CA	2162	1631	126	19	37875	19834	16599	74308	1.70
Los Angeles, CA	10787	8154	672	180	243839	106167	147575	497581	-
Oakland, CA	8751	6536	577	211	221124	107918	137132	466174	1.24
Phoenix, AZ	4595	3466	257	95	77470	28527	61336	167333	
Portland, OR	4640	3483	288	83	60163	33966	51800	145929	
Seattle, WA	3826	2802	348	.91	68562	42834	44684	156080	
Spokane, WA	. 1893	1460	156	25	29705	18799	39472	87976	
Anchorage, AK	265	229	12	1	6573	2752	4135	13460	0.89
Honolulu, HI'	1157	948	100	22	25611	9880	19151	54642	1.83
San Diego, CA	2581	1867	226	48	150599	75927	73745	300271	0.75
50 States and D.C.	296721	230307	18439	6127	4975713	1761337	4675063	11412113	1.62
Outlying areas:		•							
San Juan, PR	2898	1899	676	.223	•	25615	80355	105970	•
Guam	306	251	42	2	•	1860	1592	3452	-
Atlantic Zone	•		. •	•	•	. 0	632	632	-
Pacific Zone	261	248	9	0	•	886	0	886	•

Table 4.2

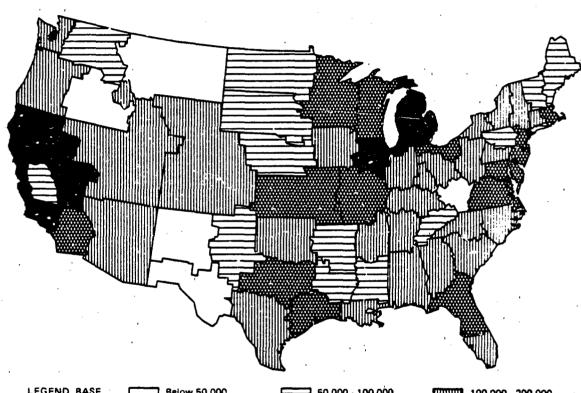
RECRUITING PERFORMANCE MEASURES BY LOCATION, FISCAL YEAR 1982

B. MALES

N	<u>En</u>	listmer			Labor Force		-time	n .	Accs. wit
Name	Total	HSG	•	Coll. Grad.	with Some College		aduates 4-year	Pop. Base	Some Coll per 1000
	Iotai	1130	COII.	Grad.	correge	2-year	4-year	Dase .	per 1000
Albany, NY	2472	1892	153	55	19586	13896	23202	56684	2.70
Baltimore, MD	8454	6698	500	169	59506	18956	54207	132669	
Beckley, WV	1755	1344	128	26	9051	2690	8870	20611	6.21
Boston, MA	6216	4779	289	132	69710	14265	91431	175406	1.65
Buffalo, NY	4284	3302	209	62	34150	14759	39049	87958	2.38
Cincinnati, OH	4548	3758	175	70	26948	7055	31187	65190	2.68
Cleveland, OH	7586	6354	220	90	48870	11287	46583	106740	2.06
Columbus, OH	4258	3469	195	69	28650	9002	42657	80309	2.43
Harrisburg, PA	2832	2266	145	58	16405	4514	29704	50623	2:86
Louisville, KY	3954	3018	208	52	24319	9429	28625	62373	3.33
Manchester, NH	1850	1413	93	58	10375	2969	18251	31595	2.94
Newark, NJ	5923	4658	237	116	59157	18076	41782	119015	
New Haven, CT	2036	1530	150	33	19350	4512	15304	39166	3.83
Philadelphia, PA	6292	4961		120	58446	17734	57447	133627	2.17
Pittsburgh, PA	5722	4675	263	112	37206	14256	46202	97664	2.69
Portland, ME	2236	1841	106	56	12994	2795	16739	32528	3.26
Richmond, VA	4441	3479	266	114	30801	10701	50624	92126	2.89
Springfield, MA	2316	1755	116	50	23750	5865	33186		
Syracuse, NY	3301	2579	141		23674	12741	37806	62801 74221	
ilkes-Barre, PA	2562	2091	132	44		8252			1.90
ort Hamilton, NY	9351	6868	459		15427		21605	45284	2.91
	5912			166	106566	36577	100756	243899	1.88
Atlanta, GA Charlotte, NC	3626	4518 2758	361 258	116	36441	9951	38427	84819	4.26
Dor'al Gables, FL	5602		292	105	27746	15211	28098	71055	3.63
–		3986		99	36719	16051	11713	64483	4.53
Fort Jackson, SC	5109	3985	363	151	29601	13578	33134	76313	4.76
Jackson, MS	1672	1288	166	41	15575	9501	17297	42373	
Jacksonville, FL	7285	5552	439	167	49040	24638	51582	125260	3.50
Cnoxville, TN	2630	2015	89	64	18816	6571	23031	48418	1.84
lemphis, TN	2894	2283	179	48	19340	8889	21537	49765	3.60
fontgomery, AL	5490	4139	411	139	32219	13880	35609	81708	5.03
Sashville, TN	2799	2065	208	78		5528	27848	54563	3.81
Raleigh, NC	3927	3045	372	105	23315	14179	33747	71241	5.22
Albuquerque, NM	1354	1107	41	22	8008	1887	8511	18406	2.23
Amarillo, TX	679	499	42		12208	3215	14751	3017,4	1.39
Dallas, TX ,	4028	2792	270	89	52509	20964	35424	108897	
Il Paso, TX	1488	1135	83	19	10728	2992	11096	24816	3.34
louston, TX	3732	2698	154	59	49223	8252	47304	104779	1.47
ittle Rock, AR	2284	1782	139	38		3166		36600	3.80
iew Orleans, LA	· . +	1862	146	38	29983	3684	35499	69166	2.11
Oklahoma City, OK	2038		133	36	33618	9578	36329	79525	1.67
San Antonio, TX	3389	2519	227	103	34186	14586	38133	86905	2.61
hreveport, LA	1891	1484	107	26	12496	2543	14841	29880	3.58
Chicago, IL	9735		,435	177	116347	40655	87817	244819	1.78
Denver, CO	3989	2828	230	92	44772	12254	45837	102863	2.24
Des Moines, IA	3529	2837	228	50	29201	11867	37264	78332	2.91
Detroit, MI	13072	10579	528	157	98629	34185	84923	217737	2.42

Table 4.2B--continued

	Er	listmen	ts, FY	82	Labor Force	Full	l-time		Accs. with
Name			Some	Coll.	with Some	Undergi	aduates	Pop.	Some Coll.
	Total	HSG	Coll.	Grad.	College	2-year	4-year	Base	per 1000
Fargo, ND	1005	78.1	95	17	16285	4783	17630	38698	2.45
Indianapolis, IN	5686	4619	280	94 -	33580	7660	52757	93997	2.98
Kansas City, KS	4527	3440	191	69	48542	10811	59542	118895	1.61
Milwaukee, WI	4910	3729	305	68	47356	17076	54629	119061	2.56
Minneapolis, MN	5609	4400	234	116	59561	14238	59932	133731	2.12
Omaha, NE	2123	1623	161	39	22138	5463	22462	50063	3.22
Sioux Falls, SD	1312	983	100	27	12055	1800	14730	28585	3.50
St. Louis, MO	6400	4937	392	102	49859	17060	58557	125476	3.12
Boise, ID	991	738	59	19	5984	1083	4787	11854	4.98
Butte, MT	972	760	55	17	8018	745	12970	21733	2.53
Salt Lake City, UT	1071	774	84	41	27364	7740	29753	64857	
Fresno, CA	1969	1464	109	16	19075	9996	8041	37112	
Los Angeles, CA	9638	7223	533	159	119217	53697	75822	248736	
Oakland, CA	7730	5702	445	171	105578	55358	69195	230131	
Phoenix, AZ	4064		198	85	39718	15024	34070	88812	
Portland, OR	4118	3055	228	70	29148	18133	27466	74747	
Seattle, WA	3331	2398	276	77	32047	21996	21924	75967	
Spokane, WA	1683	1293	119	23	14496	9831	21539	45866	
Anchorage, AK	244	212	9	1	3109	1359	2078	6546	
Honolulu, HI	1031	844	85	17	12044	5073	9137	26254	3.24
San Diego, CA	2284	1629	186	40	72786	39148	37185	149119	1.25
50 States and D.C.	263800	203305	14570	4991	2368591	866209	2368826	5603626	2.60
Outlying areas:					-				
San Juan, PR	2665	1760	614	191	-	9854	31502	41356	•
Guam	276	232	31	2	. •	865	706		
Atlantic Zone		•	-	.=	•	0	175	175	
Pacific Zone	254	246	4	. 0		419	0	419	•



Below 50,000 .200,000 - 400,000

50,000 - 100,000 400,000 up

Fig. 4.2 -- College population base

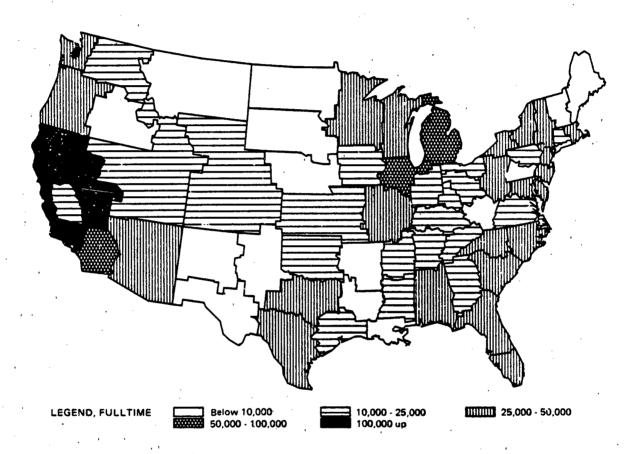


Fig. 4.3 -- Full-time enrollment in two-year colleges

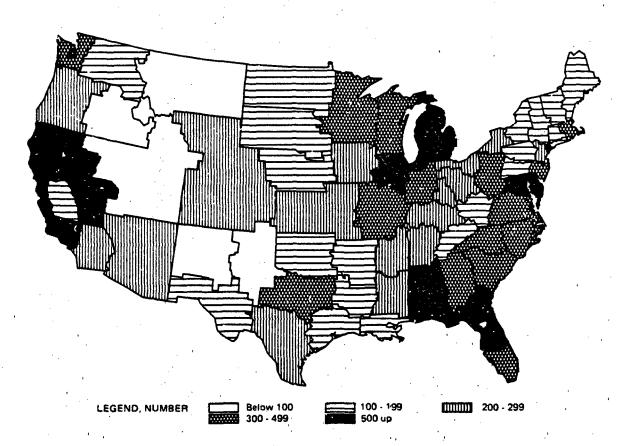


Fig. 4.4 -- Number of accessions with some college, FY82

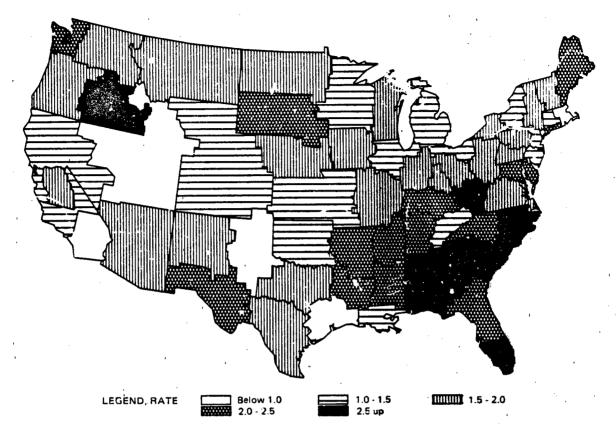


Fig. 4.5 -- Accessions with some college per 1000 in college population base, by Military Enlistment Processing Station

- Counts of enlistments by educational attainment. The Defense Manpower Data Center (DMDC) provided counts of eniments (accessions) for FY82 by county and state of the requires home of record as well as by the MEPS at which the recruit was processed. These counts were disaggregated by service, sex, and educational attainment categorized as follows: nongraduates, high school graduates, one to two years of college, three to four years of college, and college graduates.
- Population. 1980 total population and population of ages 18-24 by sex were extracted from the 1980 census age-population tape.
- College enrollments. Enrollment figures for Fall 1981 by sex, enrollment status (full-time/part-time), level (undergraduate or graduate), and type of in titution (four-year or two-year) were obtained from the 1981 Opening Fall Enrollment Survey.

- Civilian labor force. Counts of persons of ages 16-24 in the civilian labor force by educational attainment were extracted from the 1980 Census/Equal Employment Opportunity (EEO) Special File.
- Unemployment and earnings. Data on unemployment and on hourly earnings of production workers in manufacturing for states and selected metropolitan areas as of April 1982 were taken from Employment and Earnings, July 1982, pp. 129-133.
- Population characteristics. County level data for 1980 on per capita money income, median family income, percent white, percent black, and percent Hispanic were taken from the 1980 Census STF3C file. Other state-level data were taken from the State and Metropolitan Area Data Book, 1982.
- Military presence. State-level data on the percentages of military personnel and DoD personnel relative to the total population were obtained from Selected Manpower Statistics, Fiscal Year 1981.
- Weather factors. Mean annual temperature and average total snow and ice peliets in inches for selected locations came from the Statistical Abstract of the United States, 1982-83, pp. 211, 218.

Our focus is on the recruitment of individuals with "some college," i.e., those identified as having one or more years of college training but who are not college graduates. The closest we can come to the target population for college recruiting within a particular region is the undergraduate students in that region plus the military-eligible population at that educational level. Our measure of the size of the college population base is the sum of the full-time undergraduate college enrollment at that location and the number in the civilian labor force of ages 16-24 with one to three years of college. The latter group consists primarily of individuals of age 19 or above, because few persons of age 16 or less have a year of college.

The dependent variable of interest for the regression analysis is the college enlistment rate

$$P = A/N$$

where A is the number of accessions with some college during FY82 and N is the size of the college population base. To examine the variability in college enlistment rates across locations, we shall use logit analysis, a multiple regression technique especially tailored for analyzing proportions. Let P_i denote the college enlistment rate in the i-th location. Then the key assumption in logit analysis is that, for a typical location, the expected value P_i of the college enlistment rate P_i is related to a vector of characteristics $X_i = (x_{1i}, x_{2i}, \ldots, x_{ki})$ of the location through a logistic regression function

$$p_i = 1/[1 + \exp(-X_i\beta)]$$

where $\beta=(\beta_1,\ \beta_2,\ \ldots,\ \beta_k)'$ is a k-dimensional column vector of parameters to be estimated from the data points $(P_i,\ X_i)$, $i=1,\ 2,\ \ldots,$ n for the n locations. To include a constant term in this regression, we shall assume that the first component x_{1i} of X_i is equal to one for all locations.

In this formulation, the logit of p defined by

$$logit(p) = log[p/(1 - p)]$$

is a linear function of the components of X, 1.e.,

$$logit(p_i) = \Sigma \beta_j x_{ji}$$

where the summation is over the variable indices j. We note in passing that, for the extremely small proportions p treated in this analysis, the factor 1 - p is very close to one, so that logit(p) differs little from log(p). Hence, in this application, the logistic regression model is essentially the same as a loglinear model. A related observation is

that, if the college population bases for the units of observation are uniformly over- or underestimated by a constant factor (so that the enlistment rates require rescaling), the factor becomes an additive term in the loglinear model that will be reflected in the constant term in the regression equation.

The standard method for fitting a logistic regression equation from grouped data is to estimate the parameters using the minimum logit chi square estimates, i.e., those values of the parameters that minimize

$$\chi^{2}(logit) = \sum_{i} N_{i} P_{i} (1 - P_{i}) [logit(P_{i}) - N_{i} \beta]^{2}$$

where N_i is the college population base in the i-th location. The rationale for this procedure stems from the fact that, if the number of accessions A_i can be treated as having a binomial distribution with parameters p_i and N_i , then $logit(P_i)$ is asymptotically normally distributed with mean $logit(p_i)$ and variance $1/N_ip_i(1-p_i)$. Hence, minimizing the $\mathbf{x}^2(logit)$ criterion amounts to estimating the parameters using weighted least squares, where the appropriate weights $N_ip_i(1-p_i)$ are estimated from the data. We also note for later reference that the quantity

$$e_i = [N_i p_i (1 - p_i)]^{1/2} [logit(P_i) - X_i \beta]$$

is asymptotically normally distributed with mean 0 and variance 1, provided the model fits. If we replace β by the fitted coefficients be and replace the values p_i by P_i , then the resulting "standardized residuals" provide measures for each location indicating how far they deviate from the pattern of the others after allowing for the explanatory variables and inherent randomness. Assuming that the residuals will reflect the existence of extraordinary recruiting activity, we can use the standardized residuals to test for the existence of recruiting hot spots.

As was seen in Figure 4.5, there is considerable variability in the college enlistment rates across regions, with the highest rates occurring in the South. There is also an appreciable amount of variability in the rates within states, as can be seen by comparing the

enlistment rates for the large metropolitan areas in California and Texas. (See Table A.1, appendix.)

Some of this variability results from a clear dependence of the college enlistment rates on population density. This can be seen from the table below, which shows the aggregate college enlistment rates for metropolitan areas grouped by size:

Number	Enlistment Rat
,	2.13
152	1.55
70	1.75
43	1.47
23	1.52
. 11	1 45
5	1.18
	152 70 43 23 11

This dependence of the college enlistment rates on population density becomes evident in the logistic regression results presented in Table 4.3. Here, the units of analysis are the SMSAs, NECMAs, and the units that result from combining the nonmetropolitan areas in each state. In the first equation, separate indicator variables were used for seven population groupings. The regression coefficients for these indicator variables suggest that the pattern of dependence on size of metropolitan area can be captured by incorporating the logarithm of the metropolitar area population as an explanatory variable, as was done in Equation 2. The appropriateness of this specification can be seen from the fact that the value of R² remained about the same as it was for Equation 1, although Equation 2 contains five fewer independent variables.

It can also be seen from Table 4.3 that local economic factors, as measured by unemployment rates and average hourly wage rates in manufacturing, are significant predictors of college enlistment rates at this level of aggregation.

Table 4.3

LOGISTIC REGRESSION EQUATIONS RELATING COLLEGE ENLISTMENT RATES TO FACTORS AFFECTING RECRUITING, UNITS OF ANALYSIS: SMSAs, NECOST AND NONMETROPOLITAN AREAS FOR EACH STATE

Independent	Lquat	ion l		Equation 2		
Variable	b	t		b	t	
Constant	-7.451	-21.1		-6 .808	-18.6	
Economic factors						
Log(unemployment rate)	.388	5.5		.360	5.2	
Log(wage rate)	420	-2.8	,	363	-2.5	
College population base						
Percent of students in		*			•	
two-year colleges	.619	5.7		.590	5.5	
Percent in civilian		•				
labor force	2.407	9.3		2.456	9.5	
Population characteristics				•		
Percent black	.004	1.4	4	.004	1.3	
Percent Hispanic	007	-3.1		007	-3.2	
· Percent in military service	.058	1.3		.053	1.2	
referred in military service	.036			.053	1.4	
Metropolitan area population				•		
Less than 250,000	081	-1.3				
250,000 - 500,000 ·	089	-1.4		٠,		
500,000 -11, 000,000	310	-4.7	,			
1,000,000 - 2,000,000	339	-4.8				
2,000,000 - 4,000,000	431	-5.2				
Above 4,000,000	678	-7.3	•			
Population density adjustments						
Nonmetropolitan indicator				722	-5.2	
(Metropolitan indicator) x	•		,			
log(population/1000)			•	153	-7 (
	1				,	
Region	•					
North Central (omitted)						
Northeast	.074	1.2		.090	1.5	
South	.229	3.2		.268	4.0	
West.	036	-0.8	*	020	-0.3	
	0,0	-0.0		020	-0.2	
The second secon						
\mathbf{N}	3	54	•	3	54	
Chi square	19	60			94	
k-square	0.			0.		
r.		. 6,			,8	

The two variables that reflect the composition of the college population base have highly significant regression coefficients. The first measure is the percentage of full-time undergraduate students in two-year colleges, which is positively related to college enlistment rates. The second measure—the percentage of the college population base in the civilian labor force—is the most significant predictor (as measured by the t statistics) among the independent variables. In interpreting this regression coefficient, one should recall that this measure would be considerably lower than average in small SMSAs that contain large state universities, such as Lawrence, Kansas. Hence, the dependence of the college enlistment rates on this factor may be spurious because nonresident students add to an SMSA's population base, but the enlistments among these students will show up as increments to the accession counts for other areas.

To eliminate some of the problems associated with interpreting college enlistment rates for small areas, larger units of analysis are needed. One choice involves restricting attention to large metropolitan areas and grouping the smaller metropolitan areas with the nonmetropolitan areas in the same state.

Table 4.4 reports the logistic regression results when the units of analysis consist of the metropolitan areas with populations exceeding one million and the relative complements of these areas in each of the 50 states. With 39 metropolitan areas exceeding a million in population and 50 states, there are 89 units at this level of aggregation.

Interestingly, while most of the regression coefficients remain the same order of magnitude as their analogues for smaller metropolitan areas, the coefficient for "Percent in civilian labor force" is greatly reduced, and it is no longer statistically significant at the 5 percent level. On the other hand, the coefficients pertaining to the percentage of students in two-year colleges remain about the same, adding further evidence that two-year college campuses may be more fruitful locales for military recruiting when compared to four-year colleges and universities. Both regression equations in Table 4.4 again confirm that college enlistment rates are substantially lower in the extremely large

Table 4.4
ESSION EQUATIONS RELATING COLLEGE

LOGISTIC REGRESSION EQUATIONS RELATING COLLEGE ENLISTMENT RATES TO FACTORS AFFECTING RECRUITING, UNITS OF ANALYSIS: LARGE METROPOLITAN AREAS AND THEIR RELATIVE COMPLEMENTS WITHIN STATES

Independent	Equat	ion 1	Equation 2		
Variable	, р	t ·	b	t,	
Constant	-6.142	-10.3	-4.968	-6.	
Economic factors		•			
Log(unemployment rate)	. 397	3.0	. 349	'2.	
Log(wage rate)	737	-3.1	673	-3.	
College population base			•		
Percent of students in			,		
two-year colleges	.614	2.2	. 588	2.	
Percent in civilian					
labor force	.725	1.1	.710	1.	
			4 * * ·		
Population characteristics					
Percent black	003	-0.6	001	-0.	
Percent Hispanic	014	-3.6	013	- 3.	
Percent in military service	.034	0.5	.030	0.	
Metropolitan area population					
1,000,000 - 2,000,000	033	-0.3			
2,000,000 - 4,000,000	049	-0.4			
Above 4,060,000	231	-1.7			
Population density adjustments		•			
Indicator of complements of					
large metropolitan areas			-1.208	-2.	
(Large MA indicator) x			1.200	- 4 .	
log(population/1000)			168	-2.	
(population, 1000)		4			
Region	•			•	
North Central (omitted)		•	•		
Northeast	063	-0.7	045	-0.	
South	.256	2.5	.251	2.	
West	002	0.0	.016	0.	
				<u> </u>	
N N		89		39	
Chi square	•	94	• •	7 1	
R-square		62	0.6		
F	9	.4	10.	. 9	

metropolitan areas after allowing for differences in economic and demographic characteristics of the population.

Since the college enlistment rates in large cities are so highly dependent on population size, if one changes the units of analysis from metropolitan/nonmetropolitan areas to states and MEPS areas, then controlling for the concentration of population in large cities becomes more difficult. One approach would be to use the population density (population per square mile) in conjunction with other measures. After trying this choice and others, we were led by the regression results for the metropolitan area analyses to use two measures: (1) the proportion of the population in nonmetropolitan areas, and (2) the proportion in metropolitan areas times the logarithm of the metropolitan population in thousands. The rationale for these choices rests in part on the fact that these variables would coincide with the measures in the large metropolitan area analysis for those locations that are entirely metropolitan or nonmetropolitan. Moreover, they seem to provide better fits in analyzing the enlistment rates at the state and MEPS levels.

The results of the analyses using states and MEPS areas as units of analysis are given in Table 4.5. For the most part, the regression coefficients for the two levels of aggregation are in line with one another and the results from the metropolitan area analysis. Of special interest to this study is the fact that the regression coefficients for the two-year college percentages are statistically significant (or nearly so) for all units of analysis.

Some of the anomalies that appear in this and earlier tables are attributable to imperfections in our data and lack of fit in the models. Since the percentage of military personnel in the population is only available at the state level, that measure is misspecified at other levels of aggregation. One of the problems in fitting regression models of this type is that regional variation in the enlistment rates cannot be suitably captured using a few indicator variables, and alternative specifications of location (say, using longitude and latitude) are less readily interpretable. Besides, the use of longitude and latitude requires adding an interaction term or other correction terms to allow for the high enlistment rates in the southeastern part of the United

Table 4.5

LOGISTIC REGRESSION EQUATIONS RELATING COLLEGE ENLISTMENT RATES TO FACTORS AFFECTING RECRUITING, UNITS OF ANALYSIS: 50 STATES AND D.C. (EQUATION 1) AND MEPS AREAS (EQUATION 2)

Independent	Equat	ion 1	Equat	ion 2
Variable	<u>b</u>	t	b	t
Constant	-6.567	-6.8	-7.010	-9.
Economic factors		ı.	¢.	·
Log(unemployment rate)	.436	2.4	.450	2.
Log(wage rate)	617	-2.0	361	-1.
College population base Percent of students in	×			
two-year colleges	1.009	2.5	. 624	1.
Percent in civilian			· - , ·	• •
labor force	. 688	0.7	.760	0.
	•			
Population characteristics Percent black	007	• /	00:	
Percent Biack Percent Hispanic	007 009	-1.4 -1.3	.006 003	1.
Percent in military service	.027	014	003	0.
Proportion density adjustments Proportion of population in nonmetropolitan areas (Proportion metropolitan) x log(population/1000)	.237	0.8	.018	0.
108. (10.00)	.070	1.0		
Region		•	•	
North Central (omitted)				
Northeast South	.001	0.0	026	- 0.
West	.301 0p9	2.8 . - 0.5	. 172 064	1. -0.
	, . (3.7.)	. 0,5	, = . (7). -	٠.
X	- Maria Military - Saranas and American	51		57 .'
Chi square		81	76	
R-square	0.		, 0.0	
F		. 2	8.	2

States. The extremely large values of the chi square statistics in Tables 4.2-4.5 point to a substantial lack of fit that we were not able to eliminate through the inclusion of additional independent variables or respecifications of the model. Thus, the analysis reported here falls short of a full explanation of college enlistment patterns across the nation.

The apparent dependence of the enlistment rates for metropolitan areas on the percentage of Hispanic persons in the population may be attributable to the inclusion of regional indicators rather than other measures of location. Within their regions, Texas and California both have very low college enlistment rates and large Hispanic populations. When longitude and latitude are used in lieu of regional indicators in analyzing college enlistment rates at the MEPS level, neither percentage black nor percentage Hispanic are close to being statistically significant, percentage military is significant (b = 0.174, t = 2.5), and so is percentage of two-year college students (b = 0.954, t = 2.6). Several regression runs at the state level using latitude and longitude instead of regional indicators also point to the dependence of the college enlistment rates on the size of the military population in the state.

Having provided regression equations at the various levels of aggregation, we can look at the residuals at each level for outliers that might represent recruiting hot spots. Unfortunately, purely statistical tests based on the standardized residuals break down because of the lack of fit apparent in the models, but the standardized residuals can still be use to determine the top performers.

At the SMSA level, the three largest standardized residuals are for El Paso, Texas (7.9): rayetteville, N.C. (7.8); and San Antonio, Texas (7.1), all of which are near large military installations. At the large metropolitan level, the top performers are San Antonio (6.7), nonmetropolitan Florida (6.0), and St. Louis (5.7). Among the MEPS areas, the top three are New Haven, Connecticut (5.6); Baltimore, Maryland (5.5); and Beckley, West Virginia (4.6). The state leaders are Georgia (4.9), Florida (4.8), and Connecticut (4.7). For the most part, the distributions of standardized residuals appear to be close to normal

with no marked outliers. The only level that admits a clear winner is the large metropolitan level, where San Antonio stands out, but that may be attributable to the fact that San Antonio is ringed by large military installations, and our measure of the proportion of military personnel for San Antonio is the figure for the state of Texas.

Except perhaps for San Antonio, our search for recruiting hot spots led to identifying areas that are warmer than others, but no area that clearly merits the label of a recruiting hot spot. To ne contrary, given the uniformly low level of college enlistment rates across the United States, one might justifiably say that only cool and cold spots are evident.

A positive note pertaining to the two-year colleges and vocational schools is our finding that, in FY82, areas in which the proportion of college students attending two-year colleges was high also had higher than average college enlistment rates after allowing for other factors that affect recruiting. This provides indirect evidence that students attending two-year colleges are more likely to enlist than those in four-year colleges, which in turn supports our belief that the two-year colleges would provide more fruitful locales for future recruiting efforts than would the four-year colleges. However, our inability to pinpoint areas that exhibit marked success in recruiting students with some college casts doubt about the feasibility of significantly improving college recruiting using existing recruiting strategies and incentives.

V. RECRUITERS' VIEWS OF THE TARGET MARKET AND RECOMMENDATIONS FOR PENETRATING IT

This study sought to identify recruiting strategies and incentives that might be particularly effective in penetrating the two-year college and vocational school market. To this end, we planned to interview recruiters in areas (e.g., MEPS) that were unusually successful in recruiting college students and to contrast their strategies and recommendations with recruiters in other areas.

In general, the search for recruiting "hot spots" proved unsuccessful (see Section IV). Regardless of aggregation level (e.g., state, MEPS, metropolitan area), differences in the numbers of accessions with some college could be explained just as well by economic, social, and geographic factors as by recruiting strategies and incentives.

Rather than first identifying hot spots and then recruiters in them, we sought individual recruiters who had recruited large numbers of college students, wherever they might be. We fully recognized that economic, social, and geographical factors might explain their success just as well as or better than the recruiting strategies and incentives they employed. Nevertheless, these recruiters, by virtue of the numbers of their accessions, would have had sufficient exposure to and experience with the market to make their views and recommendations instructive, especially when contrasted with those of regular recruiters.

This part of our study, then, attempted to answer a set of questions regarding recruiting strategies and incentives based on interviews with "successful" and "regular" recruiters. More specifically, we asked if successful and regular recruiters differ in their:

- demographic characteristics
- characterization of the target market

- strategies for recruiting in the target market
- uses of enlistment incentives
- recommendations for increasing enlistments from the market

Before presenting the methodological details and findings of the interviews, four caveats are in order. First, the data collected from interviews provide information about recruiters' perceptions and "theories" about recruiting in the target market, not about their actual behavior. Observations of recruiters in day-to-day recruiting activities were beyond the scope of this study. Second, some recruiters, being salesmen, may try to "sell" the interviewer with somewhat exaggerated descriptions of their tactics. Although interviewing techniques help to avoid such responses, uncertainty about the validity of the data will inevitably remain. Third, there are certain recommendations for increasing accessions from the market that recruiters are unlikely to think of or to mention. Recruiters are unlikely to think of recommending for themselves training focused on recruiting college students; this recommendation was not mentioned in the interviews. Moreover, recruiters are unlikely to mention quotas or "goaling" for the postsecondary market since such a recommendation would increase their workloads and perhaps result in shortfalls, at least in the near term. As expected, the recruiters did not recommend goaling. Fourth, we make no claim that the successful and regular recruiters are representative of their respective populations; selection strategies and small sample sizes preclude representativeness. However, our objective in these interviews was not to estimate differences between successful and regular populations. Rather, we sought creative, feasible ideas for penetrating the two-year college and vocational school market.

IDENTIFICATION OF SUCCESSFUL RECRUITERS

The Defense Manpower Data Center's accessions file for FY82 provided information on every FY82 NPS enlistee with one or more years of college, and the identification number of the recruiter credited with the enlistment. Using this file, we listed the identification numbers of all recruiters, by service, who had accounted for one or more

accessions with some college. Of 25,518 such accessions, the Air Force accounted for 8,206 (32 percent), the Army for 10,215 (40 percent), the Marine Corps for 1,593 (6 percent), and the Navy for 5,504 (22 percent). More importantly for this study, only the Air Force and the Army had a substantial number of recruiters who accounted for even five or more accessions with some college (Table 5.1). For this reason, the search for "successful" recruiters was restricted to the Air Force and the Army.

Table 5.1

DISTRIBUTIONS OF ACCESSIONS WITH SOME COLLEGE PER RECRUITER

N	Number (Percent) of Recruiters by Service								
Number of Accessions	Army	Navy	Air Force	Marines					
31-40	1 (.02)	0 (0)	3 (.11)	0 (0)					
21-30	12 (.26)	1 (.03)	7 (.26)	0 (0)					
11-20	32 (.69)	6 (.19)	67 (2.51)	0 (0)					
6-10	175 (3.79)	5 (1.41)		5 (.46)					
5	174 (3.76)	9 (1.85)	173 (6.48)	12 (1.10)					
4	296 (6.40)	5 (4.46)	209 (7.83)	21 (1.93)					
3	563 (12.18)	301 (9.42)	338 (12.66)	71 (6.51)					
2	1110 (24.00)	685 (21.44)		222 (20.37)					
1	2261 (48.90)	1953 (61.13)	1094 (40.99)	759 (69.63)					

Initially, we arbitrarily defined Air Force and Army recruiters as "successful" if they had recruited 10 or more NPS accessions in FY82 with one or more years of college. (Recall that the Army's CRP set a quota of two college accessions per month or 24 per year--see Section III.) Using this definition, we identified those MEPS with high concentrations of successful recruiters. (We focused on MEPS in order to carry out the interviews efficiently and economically.) As is clear from Figure 5.1, and predictable from the hot spot analysis in Section IV, those MEPS with the most successful recruiters were found almost exclusively in the South and, overwhelmingly, in the Puerto Rico MEPS. These areas, for example, have lower per capita incomes than other parts of the country and traditionally have been more productive for military recruiting.

To improve the geographical spread of interviews across the country (MEPS), especially where there are large concentrations of two-year colleges and students, we adjusted our definition of successful recruiters downward to seven or more accessions with one or more years of college. Even with this definition, the geographical distribution was restricted. In the end, we chose five MEPS in which to conduct the interviews: Jacksonville, Florida; Los Angeles, California; Milwaukee, Wisconsin; Raleigh, North Carolina; and Seattle, Washington. The Los

MEPS		ters with accessions	Recruiters with 20 or more accessions
− San Juan, Puerto Rico	,	20	///////////////////////////////////////
- Raleigh, North Carolina	7		· · · · · · · · · · · · · · · · · · ·
- Montgomery, Alabama	5 🕅 1	•	
- Fort Jackson, South Carolina	4	•	
- Beckley, West Virginia	281		
- Seattle, Washington	3		

Fig. 5.1 ** MEPS with "successful" recruiters

Angeles MEPS served as a site for pilot work. The data presented here were based on interviews with 18 successful and 26 regular recruiters in the remaining four MEPS.

PROCEDURES FOR CONDUCTING THE INTERVIEWS

With the cooperation of the Air Force and Army recruiting commands, representatives of both services at each of the MEPS were contacted and asked to locate those recruiters we had identified (by identification number) as successful, and to arrange for interviews with them. The contact person was asked to: (a) identify successful recruiters from their ID numbers, (b) arrange for interviews with the group of them that would last approximately 1.5 hours, (c) identify regular recruiters, and (d) arrange for the regular recruiters to join the successful recruiters; the joint meeting was expected to last about an hour.

In practice, this interview plan was only approximated at best. In some cases, successful recruiters were no longer at their FY82 recruiting station, others were on leave, and still others were involved in processing an enlistee and were unavailable. In all but one instance, all recruiters, successful and regular, were present for the meeting and remained for the entire interview period. This modification in plans was tolerated since the alternative of a staggered meeting meant that a number of recruiters would be lost because they had to return to the field.

The interviews were carried out during the third week of August 1983. The interviewer first met with the district recruiting commander or has designee. The purpose of this meeting was to explain the study and to gather the district commander's views regarding the postsecondary market. This meeting typically lasted about 2.5 hours.

During the interviews, the interviewer briefly explained the purpose of the study and then began the interview. The interviewer was guided by the following set of topics even though the course of the interviews varied as the discussion progressed: (a) demographic characteristics of the recruiters, (b) demographic characteristics of recruiters' recruiting dreas, (c) links with institutions in the market, (d) comparison of the market with the high school market, (e) comparison

of recruiting in two-year colleges with recruiting in postsecondary vocational schools, (f) recruiting strategies used with colleges, (g) enlistment incentives used in the market, and (h) recommendations for increasing the penetration of the market.

FINDINGS FROM INTERVIEWS WITH SUCCESSFUL AND REGULAR RECRUITERS

Ferhaps the most striking finding from the interviews was that successful and regular recruiters were quite similar both in their background characteristics and in the recruiting tactics and incentives that they used. Indeed, the successful recruiters were surprised to be so identified. They did not systematically work the market in any self-conscious way.

Background Characteristics

The 18 successful and 26 regular recruiters were virtually indistinguishable in their background characteristics. Seventy-six percent of the successful recruiters and 74 percent of the regular recruiters had taken courses in two- or four-year colleges, all but one successful and two regular recruiters had the postsecondary institutions in their recruiting areas, all but one successful and two regular recruiters had one to four years of recruiting experience, two-thirds of the successful and the regular recruiters had recruited in one to three recruiting areas, and none of the recruiters had specialized in recruiting college students.

Recruiters' Perceptions of the High School and Target Markets

we define a recruiting market as the institutions in the market and their students. Recruiters' characterizations of high schools and two-veir colleges, and the students in them, overlapped greatly, regardless of whether they were identified as successful recruiters. For this reason, we report findings aggregated over successful and regular recruiters.

Recruiters' Ferceptions of High School and the Fostsecondary Institutions. Recruiters characterized high schools is the primary restricting market and the postsecondary institutions as a secondary market. They did this on the basis of market size--there are overwhelmingly more high schools and high school students. Moreover, the substantial number of prior servicemen found in the postsecondary institutions--370,000 in two-year colleges and 120,000 in vocational schools in FY81 (Shavelson et al., 1983)--entered into recruiters' perceptions of the size of the market for NPS accessions.

The two types of institutions were also characterized by recruiters differently with respect to access to eligible students (see Table 5.2). In contrast to the postsecondary institutions, students attend high school on a fixed schedule, most are on high school campuses at the same time, and most high schools have well-established policies with regard to military recruiting.

The institutions in the two markets, however, were perceived by recruiters as similar in their attitudes toward the military. In general, these institutions were viewed as not having favorable attitudes toward military recruiting since their primary focus is

Table 5.2

RECKUITERS' PERCEPTIONS OF HIGH SCHOOLS
AND POSTSECONDARY INSTITUTIONS

Characteristic	High Schools	Postsecondary Schools
	Large	Small
Students with prior military service	None	Many
Attendance	Mandatory	By choice
Rours of attendance	Fixed	Variable
Location of students	Clustered	On-and-off campus
Access to students	Consistent points of entry	
Attitudes toward military	Variable, tending to unfavorable	Variable, tending to unfavorable

academic--to enable students to continue on to postsecondary education from high school or to continue their postsecondary education.

Nevertheless, recruiters recognized that these attitudes varied from school to school, especially among high schools.

Recruiters' Perceptions of Students in High Schools and the Postsecondary Institutions. Recruiters perceived college students as more mature than high school students. They attributed this maturity to postsecondary students' encounter with the reality of earning a living, to attending a school where attendance is not mandatory, to available alternatives (e.g., civilian labor force, military service), and to earning high or even minimally adequate grades. More than one recruiter, half jokingly, characterized high school students as impulsive, interested more in having cash to buy a car and a stereo than in considering alternatives that build toward a future career (see Table 5.3).

Postsecondary students were also characterized by the rec uiters as more concerned about the quality of life in the military. They were concerned about pay and "shopped around" the different services to determine the maximum pay and benefits they could receive. But concerns about pay and benefits were tempered with other requirements such as job satisfaction, acquisition of job skills that provided experience required by civilian jobs, characteristics of coworkers, and the quality of living conditions (e.g., housing, working hours). According to the recruiters, then, college students, more than high school students, viewed the military as an occupational alternative, at least for the near term. Their decisions reflected a deliberate weighing of occupational and educational alternatives.

Recruiters' Perceptions of Students in Two-year Colleges and Vocational Schools

Recruiters' viewed students in two-year colleges and vocational schools as similar in level of maturity and quality of life factors that influenced their decisions to enlist. Students in the two types of postsecondary institutions, however, differed in several important respects. If anything, students in vocational schools were more career

Table 5.3

RECRUITERS' PERCEPTIONS OF STUDENTS

·		•
Characteristic	High School	Postsecondary Schools
Reason for attending school	Mandated by law	Expected by student or parent
Goals for military service	Not well formulated	Well formulated
Decisionmaking	Impressionistic	Deliberate
Decision influencers:[a]		
(a) for education	Parents, peers, and educators	Parents
(b) for enlistment	Parents and peers	Independent
Concerns influencing enlistment decision	Immediate needs such as a car	Quality of life such as: income, job satisfaction, skill acquisition, living conditions

[[]a] A report published by the Orkand Corporation, Parents'
Perceptions of Their Influence on Youths' Enlistment Decisions,
concluded that "The overwhelming evidence.. suggests that parents
do not perceive themselves as having a major role in their
children's enlistment decisions. Few parents report ever attempting
to influence their children's enlistment decisions" (1983, p. ii).

oriented than two-year college students, initially seeking jobs in narrow skill areas corresponding to their training. Vocational school students were more likely to have tried to find civilian employment before considering military service. And vocational school students were perceived by recruiters as less likely to meet NPS accession standards because they tended to score lower on the Armed Forces Qualification Test, and to have had prior military service.

The recruiters also reported an important difference between twoyear college institutions and vocational schools. The former were more likely to be accredited than the latter. This meant that a student with 45 units from an accredited two-year college qualified for a higher pay grade (E-3) than did a student with the equivalent units from a nonaccredited vocational school. Moreover, even if the vocational school were accredited, some of the courses offered were not considered by the military to be academic courses and, consequently, these units were not counted in the determination of pay grade. Both these conditions associated more with vocational schools than two-year colleges meant that recruiters had less to offer students from the former and therefore experienced less success with vocational school students.

Tactics for Recruiting in Two-Year Colleges and Vocational Schools

By recruiting tactics, we refer to the ways recruiters gain access to the institutions, deal with administrators' and faculty's concerns about competition for students, make their presence known, and "sell" military service to the students. Here, especially, we expected to find differences between successful and regular recruiters. Perhaps successful recruiters had established cooperative, enduring links with the postsecondary institutions. Perhaps they had overcome what some recruiting commanders perceived as "fear" of this unfamiliar market. Or perhaps the successful recruiters had creative methods for "selling" students from these institutions.

These expectations were not borne out by the interviews. Regardless of whether recruiters were successful in recruiting from the market, they reported following regulations in seeking permission from administrators to visit the campus. The degree of cooperation attained depended, in many cases, on whether someone in administration or on the faculty was a prior serviceman; if so, the recruiter felt more comfortable and tended to experience success in establishing links. As for maintaining a presence on campus, there seemed to be a consensus that a continual physical presence was unnecessary, uncomfortable, and unlikely to be condoned by the institutions, and unwise given recruiting goals.

A physical presence was unnecessary because most students tended to ignore recruiters. Brochures and other recruiting material, if permitted by the institution, provided a reminder of military recruiting to the students. Also, if the recruiter had located a cooperative

individual or individuals in the institution, most often prior servicemen, he would often get referrals. A few recruiters indicated that a physical presence was uncomfortable because some students were less than friendly and more than one recruiter reported confrontations. The recruiters agreed that most institutions that supported recruiting did so with some trepidation--regardless of the assurances from the recruiters that the military was not in competition with the school's goals, the recruiter's continual presence rekindled concerns about competition. Finally, the recruiters unanimously agreed that a continued physical presence would be unwise because, just in terms of numbers, the high school market was much more likely to produce the numbers of monthly accessions needed to meet recruiting goals.

To gain the cooperation of the postsecondary institutions, the importance of assuring administrators, faculty, and students that the military shares the same goal--keeping students in school until they complete their education--was emphasized by the recruiters. Delayed entry programs provided one example of how cooperation could be achieved, ROTC programs linked to two-year colleges were another, "stripes for education" was still another, as were lateral entry programs and the reserves. Even so, recruiters reported that many institutions were unwilling to cooperate.

Successful and regular recruiters also unanimously voiced the same strategy for recruiting students in the market. This is the strategy they used with high school students and the one, apparently, that they were taught in recruiter training. Each student was treated individually. The recruiter attempted to identify the student's educational and occupational goals, and educational and job-related background. Then the recruiter matched background with enlistment incentives for which the individual was eligible. By showing the student how military service fit with his or her goals and the special benefits that he or she would receive, the recruiter attempted to increase the attractiveness of military service.

Recruiters reported that they tended to contact students at their parents' homes during vacations and holidays. That is, much of the recruiting of postsecondary students was based on follow-up procedures for high school graduates. Typically, these were high school graduates

who had been out a year or two and were still on the recruiter's list of graduates. These contact periods were most propitious since students had just completed examinations and were about to or had received their grades. Students struggling with academics were perceived by the recruiters as being more likely to consider the military as a welcome alternative to school, at least for the enlistment period. They could continue their education while serving and/or return to school afterwards with money to pay for tuition and housing.

The recruiters, then, recruited within the institutions, assuming administrators of cooperation and pointing out enlistment programs that would keep students in school until they had graduated. They also recruited the potential "stop out"--the student struggling with school, finances, or both--at home as part of their regular follow-up of high school graduates.

The market, when defined as institutions and their students, exists in two places--at school and at home. Although the majority of students attending two-year colleges live at home and within a 50 mile radius of the college (Shavelson et al., 1983), often the college and the home fall in different recruiting areas. This means that a recruiter who works with a student extensively at the local college is likely to lose the student to his or her home recruiter. This partitioning of the market acts as a disincentive to recruiters for working postsecondary institutions. A recruiter, then, who is credited with many "assists" might achieve a local reputation as a dedicated recruiter, but is also liable to experience shortfalls in recruiting goals and the sanctions that ensue. The Army's experience with college-designated recruiters suggests that having recruiters whose sole responsiblity is to recruit from postsecondary institutions is probably not a viable solution to this problem if other changes in the recruiting incentive structure are not made, because it may create a disincentive for recruiters to recruit high school graduates who continue their education. Perhaps some kind of partial credit toward enlistment goals is a workable compromise that might be explored.

The recruiters reported several differences in working with students from the postsecondary market as compared with students from the high school market. First, since postsecondary students might be

eligible for more or different enlistment incentives, it was imperative that the recruiter be fully familiar with the "product" they had to offer. This was especially important since college students were likely to shop around for the best incentive package offered by one or another service. Second, since college students acquired a vocabulary adapted to the college environment—a language referring to courses, units earned, buildings and other locations on and off campus, etc.—the recruiters said that some minimal knowledge of this vocabulary was necessary. Finally, recruiters said that college students' enlistment decisions were made more deliberately than high school students' decisions, and were less influenced by parents, peers, and recruiters.

Enlistment Incentives for Recruiting in Postsecondary Institutions

Recruiters were asked if they had found any enlistment incentives particularly useful in recruiting from the market. We expected to find educational benefits, enlistment bonuses, stripes for education, loan forgiveness, tuition assistance programs, and the reserves particularly attractive to postsecondary students. In general, we were not surprised. Army recruiters found educational benefits useful because they could offer more in benefits than the other services. Air Force recruiters found loan forgiveness and tuition assistance programs particularly helpful since they "sold" the Air Force as conducive to continuing college education while serving. Neither the Army nor Air Force recruiters found the reserves particularly attractive, and Army recruiters did not find enlistment bonuses particularly attractive to college students. 1

According to the recruiters, an incentive that proved very attractive to postsecondary students was the opportunity to enter a military occupational specialty in which the student had been trained, or for which the student wanted to acquire skills and experience. This was especially the case when a student was eligible for a lateral entry

Data from recruiting experiments on educational benefits and enlistment bonuses are available and could be analyzed to determine whether recruiters' perceptions fit with actual enlistment behavior of individuals with some college in their backgrounds. Such an analysis was beyond the scope of this study.

program. Unfortunately, the job specialities sought by college students were also the ones that were generally attractive; often they were not available to be offered.

Recruiters' Recommendations for Increasing Market Penetration

At the close of the interviews, recruiters were asked to make recommendations for increasing penetration of the market. Although none had thought systematically about this before, a number of their suggestions regarding students and institutions might bear further consideration (see Table 5.4). Not unexpectedly, they did not mention special training or quotas for students; nevertheless we have included them in Table 5.4.

Table 5.4

RECRUITERS' RECOMMENDATIONS FOR RECRUITING FROM THE POSTSECONDARY MARKET

Focus of Recommendation	Recommendation
Students	Focus media campaigns on two-year college and postsecondary vocational school students.
•	Give college students priority for attractive job specialities.
•	Provide additional lateral entry options.
•	Increase the number of prior-service
	accessions.
Institutions	Develop ASVAB testing in market.
	Provide links to administrators and faculty with prior military service.
	Educate the educators about the benefits offered by military service.
	Provide an adequate, realistic lead time to develop market.
Recruiters	Provide training focused on recruiting from target market.
•	Establish recruiting goals for accessions from target market.

Students. Among the recommendations for recruiting students, the only one that has not been touched upon so far is directing media campaigns to the market. This recommendation grew out of the recruiters' finding that unless college students were considering military service and shopped around, they were not aware of the financial, educational, and job benefits currently offered by military service. In the recruiters' estimation, existing media campaigns were too broad or directed more to the high school market than to the postsecondary market.

Institutions. Links with prior servicemen on the faculty or in the administration of postsecondary institutions was touched upon above. Prior servicemen were found by the recruiters to be the most understanding of and willing to support recruiters. Developing and maintaining these links would, in some recruiters' opinions, facilitate recruiting, especially as recruiters rotate throughout the recruiting area.

A few recruiters (and an education specialist) recommended an Armed Services Vocational Aptitude Battery (ASVAB) testing program similar to the one currently instituted in many high schools. Such a program would provide links with the institutions, identify students, and inform recruiters of their AFQT classification so that enlistment incentives could be planned. Administrators in the institutions, however, would immediately raise the question, "What's in it for them?" At present, ASVAB testing is not geared to college academic or vocational counseling. Furthermore, even if an ASVAB program were implemented with validation studies to determine appropriate uses of the test for college counseling, the number of collegiate institutions that might be attracted to the program is unknown at present. Unless some quid pro quo was offered the institutions, such as military jobs for graduates, the program would probably be viewed as competitive with the educational goals of the institutions, if not a redundant service for students since academic and vocational counseling are centerpieces of these institutions (Shavelson et al., 1983).

The recommendations for "educating the educators" stemmed from the recruiters finding that many educators' views of military service have not progressed beyond the tumultuous Vietnam era. They are unaware of educational and other benefits offered by the Armed Forces, the opportunities for continuing higher education while serving, and the jobskill training provided. Whether this "education," in whatever form, would change the attitudes of those educators who do not support recruiting remains to be seen. At least it would have the virtue of updating educators' knowledge of the Armed Forces and what they have to offer youth.

In addition to the recruiters' recommendations, two additional mechanisms that might increase accessions from the market are readily available--training and quotas (goals). While the payoff associated with training is uncertain at this time, providing recruiters with some knowledge of the postsecondary institutions and the students is probably worthwhile. The quota mechanism is more problematic. When mentioned by the interviewer, the recruiters said they already had enough goals. If the decision were made to establish goals, alternative ways in which this may be accomplished, perhaps including those briefly discussed above, should be carefully evaluated before implementation. Implementation of a policy for setting goals for two-year college and vocational school students should be monitored closely with the possibility of modifying the policy or its method of implementation.

SUMMARY AND IMPLICATIONS FOR RECRUITING

Eighteen recruiters with seven or more FY82 college NPS accessions were interviewed to determine: (a) their demographic characteristics, (b) perceived differences between the high school and postsecondary recruiting markets, (c) recruiting tactics for the postsecondary market, and (d) recommendations for increasing the penetration of this market.

The responses of the "successful" recruiters were contrasted with those of "regular" recruiters, i.e., those with fewer than seven FY82 NPS college accessions. The objective of these interviews was to identify characteristics of successful recruiters and their recruiting strategies and incentives that distinguished them from the regular

recruiters. Such differences might signal characteristics on which to select recruiters in order to increase enlistments from two-year colleges and vocational schools, or recruiting tactics that might be implemented across the recruiting commands to do so, or topics on which to train regular recruiters to increase accessions from these institutions.

We found that successful and regular recruiters were similar in demographic characteristics, in their recruiting strategies, and in the enlistment incentives they used. Most of the recruiters had taken college-level coursework, most had postsecondary educational institutions in their recruiting areas, most had been recruiting for one to four years, and most had recruited in one to three recruiting areas. None specialized in recruiting from these institutions.

The recruiters distinguished the postsecondary market from the high school market by: (a) size--the high school market is substantially larger, and (b) access--access is easier in high schools due to mandatory attendance and the structure of the high school day. They characterized college students as considerably more mature due to economic and educational realities experienced in college. College students were also perceived as less impulsive and more deliberate in enlistment decisionmaking than high school students. The former were more concerned about the quality of military life in terms of pay, benefits, skill acquisition, housing, and working hours.

The recruiting strategies used in the colleges were the same ones used in the high school market. Educational benefits, enlistment bonuses, and other incentives were geared to individual student's goals and qualifications. Extensive physical presence on two-year college campuses was not part of their recruiting strategies nor was it recommended.

Recruiting incentives perceived by the recruiters as particularly effective included the Army College Fund, loan forgiveness and tuition assistance programs, and the availability of certain popular occupational specialities. Enlistment bonuses (Army) and the reserves (as a means for helping to finance education) were not perceived as particularly effective.

To increase market penetration, the recruiters suggested focused advertising, priority for college students in popular occupational specialties, lateral entry in greater numbers of occupations, and increased numbers of prior servicemen. A few recruiters also suggested developing the high school ASVAB testing program for two-year colleges and vocational schools, providing links to prior servicemen in these institutions, and informing administrators and faculty about what the Armed Forces had to offer in terms of financial aid for education and job skill training. The recruiters did not suggest, but we added, quotas and training specifically focused on students in these postsecondary institutions.

From the interview findings, we have drawn the following implications for recruiting in the target market.

Access to the Market

Access to the colleges, in any systematic and enduring way, requires the establishment of cooperative linkages between military recruiting and the institutions. Most have a natural link with military recruiting that might initially facilitate access--prior servicemen who are now administrators or faculty members in the institutions. But initial links cannot be expected to evolve into a lasting relation in the absence of cooperation. And cooperation includes more than assurances that students will not be recruited out of the classrooms and that there are enlistment programs (e.g., delayed entry, the reserves) that support these assurances. Cooperation will probably mean that the institutions get something like priority for job placements or special financial support for their students in return for access (see Section III). In the end, cooperation will probably increase the cost of accessions from the market relative to high school graduates. An important question that remains to be answered is whether or not they are worth the added cost.

Enlistment Incentives for the Market

The recruiters had some creative suggestions regarding incentives for recruiting college students. Some--such as focused advertising campaigns--require little, if any, changes in current recruiting policy. However, even these recommendations must be evaluated to determine who ther they are cost effective and whether they might be perceived as direct competition with the institutions for students.

Other recommendations are costly and problematic, such as giving college students priority for attractive jobs, providing additional lateral entry options, or increasing the number of prior service accessions. These options must also be evaluated, for example, by using data to compare the performances of prior and nonprior servicemen drawn from the postsecondary schools, and to assess their effects on the morale of those servicemen not eligible for priority consideration.

Still other recommendations, such as ASVAB testing, are of doubtful merit when the costs of adequately implementing such a program are balanced against their potential payoff and other alternatives.

Recruiter Selection and Training

Since successful and regular recruiters were similar in background and accurating experience, we cannot base selection and training recommendations on differences. However, both successful and regular recruiters pointed to the importance of knowing the "product" and knowing the college population. This suggests that recruiters should be especially selected or trained so that they have good knowledge of the college population and packages of enlistment incentives for which college students are eligible and to which the students are particularly attracted. However, this recommendation is costly both in terms of implementing it and in terms of the costs of high school graduate shortfalls because the top recruiters have been removed from this market.

VI. CONCLUSIONS AND RECOMMENDATIONS

The two-year colleges and vocational schools present a dilemma to military recruiting. The students in these institutions provide attractive potential sources of high-quality enlistees. Many entering freshmen are single, above average in aptitude and achievement, and in good physical condition; enlisted men with one or more years of college have higher AFQT scores and complete their first term of enlistment at higher rates than do other high school graduates. However, the number of potentially recruitable men in these institutions is small compared to the number of potentially recruitable high school graduates, college enlistment rates are uniformly low across the country, and past attempts to systematically recruit these students have not been successful.

Therefore, the feasibility of directing large-scale recruiting efforts in the two-year colleges and vocational schools is uncertain. Instead of drawing conclusions and making recommendations on strategies to improve recruiting in these institutions, we recommend collecting additional information to reduce this uncertainty.

MONITOR THE POSTSECONDARY MARKET

The postsecondary market--two- and four-year colleges, vocational and technical schools, and the civilian labor force--is potentially far too important to be neglected by military recruiting. Yet, in comparison to the high school recruiting market, little is known about the number and quality of nonprior servicemen who might be enlisted from each of these postsecondary sectors, or about the costs and benefits of recruiting from them using feasible recruiting tactics and incentives.

We recommend that DoD monitor enlistments from the postsecondary market more closely than has been done in the past. Implementation of this recommendation would require little additional data collection. Instead of just recording how many years of college each enlistee has completed, we recommend recording: (a) whether an enlistee had attended college but completed less than one year, as well as one, two (etc.) years of college, (b) the type of college or postsecondary school he

iast attended, (c) the date he last attended college or postsecondary school, and (d) the enlistee's main activity immediately preceding enlistment (e.g., unemployed, attending a two-year college, working in construction).

This additional information would permit policy analysts to pinpoint the various postsecondary sectors more precisely than is currently possible. For example, in this study we could only identify enlistees "with some college" in their backgrounds and not enlistees from two- and four-year colleges, from vocational/technical schools, or from the civilian labor force. Moreover, we suspect that a substantial number of men had attended college but had dropped out before completing a full year of college. Hence, estimates of the number of enlistments from the postsecondary education market may be low and may give a false impression of the recruiting potential of certain types of postsecondary institutions.

CONDUCT ADDITIONAL RESEARCH ON THE POSTSECONDARY MARKET

Little research has been conducted on the postsecondary recruiting market. Our study of two-year colleges and vocational schools has begun to address questions of market size, quality, and penetrability, but substantial work remains to be done on penetrability, performance during service, and recruiting costs. Other sectors of the postsecondary market have not been systematically studied (but see Becerra, 1983).

Instead of concentrating on particular types of institutions, we recommend conducting additional research on the entire postsecondary recruiting market, which may provide two-thirds of all military enlistments. This research would capitalize on existing data bases and might include the following: (1) an analysis of DMDC accession files to determine the extent to which enlistees with some college fill critical occupational specialties in the services, progress through the ranks, separate early, reenlist, and so on; (2) an analysis of the Educational Benefits Experiment (Fernandez, 1982; Polich, Fernandez, and Orvis, 1982) to identify enlistments with some college and compare their enlistment rates with those of high school greduates under alternative incentive conditions; and (3) an analysis of High School and Reyond (HS&B) to determine the flow of high school seniors into higher

education, the civilian labor force, and military service, and subsequent changes within those sectors over time.

. DMDC Accession Data: Performance during Service

Given currently low enlistment rates from and probable added costs of penetrating the postsecondary market, the question remains, "Are they worth it?" An attempt should be made to track the military careers of men with some college and compare their careers with those of non-high school graduates and high school graduates in terms of their filling critical occupational specialties, rate of progress through the ranks, assignment to leadership roles, rates of separation and retention, and so on. Data bearing on military careers are available from DMDC and, with the appropriate analysis, may help reduce the uncertainty about the contributions of enlistees with some college in their backgrounds.

Education Benefits Test

Recruiters consider education benefits to be attractive recruitment incentives to two-year college students. The question remains, "To what extent do education benefits influence enlistment behavior of men from the postsecondary market?" To answer it requires objective evidence. Data from the Educational Assistance Test Program, a national experiment, provide one such source of evidence. The test was conducted from December 1, 1980, through September 30, 1981, and comprised the following programs:

- Control Program: The basic Veterans Education Assistance
 Program (VEAP) was available in all services, and in the Army,
 "kickers" of up to \$6,000 were made available to qualifying
 enlistees.
- Ultra-VEAP Kicker Program: This program contained the same package as the Control Program but the Army "kickers" were raised to a maximum of \$12,000.
- Noncontributory VEAP Program: DoD paid the VEAP contribution (\$2,700) for qualifying enlistees in all services; the Army offered "kickers" of up to \$6,000.

• Tuition/Stipend Program: For qualifying enlistees in all services, DoD paid for tuition assistance (\$1,200/year) plus a subsistance allowance (\$300/month), for up to four academic years; the benefits were indexed to inflation; the enlistee could exercise the option to transfer these benefits to dependents or to cash them out upon reenlistment; and no extra benefits were offered to Army enlistees.

Each program was offered in geographically dispersed areas of the country to individuals with I to IIIA AFQT scores. By comparing enlistees with some college in their backgrounds across the four test conditions, uncertainty regarding the effectiveness of education benefits in the postsecondary market can be reduced.

High School and Beyond: Senior Class of 1980

The study of the flow of high school seniors into the postsecondary market grows out of a concern for obtaining good estimates of the number of students who leave two-year colleges and other postsecondary sectors to enter military service. To date, DoD data only permit identification of enlistees who have completed one or more years of college, wherever they came from. DoD data do not permit us to distinguish enlistees who enrolled in but did not complete their first year of college, and college dropouts might have high propensities for military service.

An analysis of the base year survey (1980) and first two followups (1982, 1984) from HS&B would permit estimation of the proportion of
the 1980 senior class that entered military service within two and four
years of graduation, and how many of these enlistees came from twoyear colleges and other postsecondary sectors. Such an analysis would
facilitate characterizing enlistments from high schools, two- and fouryear colleges, other postsecondary institutions, and the civilian labor
force. It would provide firmer estimates of the numbers of enlistments
from each sector, data on the quality of enlistments, and new data on
factors influencing the enlistment decision. As a consequence, DoD
would have better information for deciding whether and on what
postsecondary sector to target recruiting.

APPENDIX: COLLEGE RECRUITING PERFORMANCE MEASURES BY STATE AND LARGE METROPOLITAN AREA

Table A.1

COLLEGE RECRUITING PERFORMANCE MEASURES
BY STATE AND METROPOLITAN AREA, FISCAL YEAR 1982

		ni istmen	rs, rya?	1.10	Labor Force	1101	- time	g	Accs, with
State/metropolitan Area	Total	HSG	Coll.	Grad.		2-year	4-year	Base.	
Alabasa	5,695	4,317	475	151		260,62	82,272	181,065	
Anniston, At.	234	171	23	ن ا ا	2,042	3	0,18,4	6,842	
Birmingham, At.	1,163	3/8	~ .	~ ~	17,210	6,464	12.647	36, 321	
riorence, At	18.5	186		- ~	1,728	- 658.6) = - (- -	677.0	20.8
-	486	353	91	; O	6,233	//18	7,610	14,591	
	688	203	19	=	8,236	1,953	1.174	17,363	
Montgomery, Al	555	ħ l t;	<u>.</u>	. 22	5.572	1,387	619.1	14,638	•
luscaloosa, AL	159	118	91.	- 3	4,033	1,964	13,295	262 61 203 63	
Nonmetropolitan areas	1, 539	1,213	<u>.</u>	e e	100113	10,0	000,453	03,043	06.3
Alaska	295	. 252	15	-	6,753	. 2,152	4.135	13,640	1.10
Ar i zona	3,973	2,994	233	92	455,89	27,107	121,95	152,358	1.53
Phoenix, AZ	2,070	1,489	157	Ç.;	•	14,985	28,520	84,877	2. to
lucson, AZ Noimetropolitan areas	855 1,048	6/2 833	£9	5.5	16, 137	5,604 6,518	19, 322 8, 885	41,063	1.07 2.46
Arkansas	3,157	264'2	221	. 57	32,984	7,784	45, 161	85,929	2.51
tevi i le	246	189	17	c :	4,219	O ,	12,054	•	٠
	245	200	8 0 u	- 5	2,042	2,750	0 27 3	•	5.35 5.55
Pine Bliff AB	169	171	ئ م	= -	1.315) (C.	200.0		2.36
Nonmetropolitan areas	1,856	1.496	123	1,1	16,778	4,250	24, 326		2.71
	23,636	17,725	1.540	1163		308,890	369,907	1;325,194	1.16
-Santa Ana, CA	•	1,093	81	12	64,922	31,470	24,948	121,340	0.72
_	3/8	300	~ 0	∾ =	7,550	3,739	0%9, 1, 1,35,	816,51	0.03
Fresho CA	522	3,27	36	÷œ	14.514	6.545	11,650	32,709	100
Los Angeles-Long Beach, CA	6,507	4,930	416	10.	205,231	87,129	116,415		1.02
	292	508	8 2	٠ <u>.</u>	5,229	3,607	1,681	~~·	1.7
Oxnard-Simi Valley-Ventura, CA	020 210	797 1007	3,7	2 =	2,235	2000	# C	50,704	
Riverside-San Bernadino, CA	1,901	1,449	92	26	•	15, 149	10,317	56,528	1.63
Sacramento, CA	1,557	1, 188	76	32	32,233	16,604	26,866	75, 703	Z
Salinas-Seaside-Monterey, CA	182	500		- 1	50,634	5,0,5	701 02	110,034	00.
San Urego, CA	2,00.7 888	2007	212	- ~	92,598	41.337	72, 133	186.068	0 . T
San Jose, CA	1,155	80.4	75	36.	43,357	20,565	24,047		0.85
Santa Barbara-Santa Maria, CA	290.	211	97	<u>6</u> .	11,689	5,337	14,867	31,893	0.82
	167	210	<u>*</u> ;	٠;	6,254	3,116	6,367	75, 75,	0.89
Santa Kosa, CA	336	. 1500 1500	9 .	<u>v</u> =	7,75	2,637	3,743	13 783	7.0.1
	5.45	11.5	53	· x	7,072	3,900	2,206	٠.	2.20
Visalia-Tulare-Porterville, CA	543	181	52	~ ·	4,455	3,592	0	8,047	3, 11
Yubs City, CA	1/5	136	23	~ ∈	1, 739	12,580	0 00 01	4, 319 57, 850	3.33
Nonmetroporitar areas		•.07 .	2		077	(())	27776) r · ·

		Enlistment	v.	1	Labor Force	-	-	ć	Accs. with	
State/Metropolitan Area	Total	HSG	Some Coll.	Grad.	College	2-year	4-year	Base	- 1	
							,			
Colorado	3,752	2,689	240	66		16, 795		170, 785	1.41	
Colorado Springs, CO	91/9	169	55	9;		•	÷.	•	٠.	-
Denver-Roulder, CO	1,824	822.1	201	9		, rot	•	•	. ~	
fort collins, co	16.1	108	- 0		4,300	1,408	ω.		9	
	222	177	10,	(M		740			٠,	
Nonmetropolitan areas	717	558	26	6		4,025	•	•	Ξ.	
	•		,,,		ك		_			
	3,751	128.7	007	2 2		•		30, 395		
Bridgeport-Stamford, Cl	130	1 035	÷ &	~~	?=		6			
Nov Havon-Waterbury-Meriden Cl	756	969		: ₹		3, 166	`~`		•	
	324	255	27	<i>=</i> =	4,420	2,004 73	1,639	8,063	3.35	
Nonmetropolitan areas	3/5	273	S	=	•	+C	•			
Delavare	. 883	.713	74	91	ď.	•	•	•	1.30	
Wilmington, OE-NJ-MO	695	334	34 25	<u>~</u> ~	2, 738	1.577	2,240	6,53		
MOTERICA CAN ALCAN	7	· ; ,	ì	•					•	
District of Columbia	962	639	55	925	16,456	0 681	35,273	167, 729	1.06	
Washington, CC-MD-VA	4,155	3,250	201	(17)	?	•	2	:	•	
	15,348	11,316	1,067	- 370	•	89,874	1.15,019	393,652	2.71	
	199	151	ບໍ່ວ	? 	•	•	5.0	13,002		
Caytona Beach, 11.	1911	800	77.	56	• •	6,13	1,562	28,504		
fort Myers-Cape Coral, fl.	331	24.1	91	6		1.805		4,327	•	
fort Walton Beach, FL	324	2014	53	6	•	1,389		~; ·	•	
Cainesville, fl.	234	750	2. c	5 2	•	-	•	ر د د		
Jacksonville, FL	- 02.	1.000	300	3 =		2,082	• •	ò		
Methonros-litusville-Cocos, fl.	718	252	55.	2	ŝ		3,070	13,696	•	
Single of	1,651	1, 184	113	38	•	15,893	-	ð.	٠	
Ocata et	250	525 625 625 635 635 635 635 635 635 635 635 635 63	200	ر ان د	•	5,964	9.750	31,335		
Passage City fi	253	179) E	;=	•	1,859		3,601	•	
Pensacota, 11	7.38	531	78	13	•	3,219	2,100	11,448	•	
	240	97.	2 4	÷ £	•			,		
tanna-St. Petersburg. ft.	2,582	1,847	171	3.3				6	•	
West Palm Beach-Boca Raton, ft.	594	1420	37	25	9,347	4,273	3,234	16,854		
Normetropolitan areas	780.5	20.	5	63	•	•	•		•	
	8,661	6, 765	545	192	95,337	25,470	90,729	211,536	2.58 3.05	
	155	103	7 =	,0	69	•		22,836	3	•
Ations, cA	2,762	2,141	191	19	2	9,015		90,032	Ξ.	
Augusta, GA-SC	503	014	25	2;	20,5	1,032	•	10,851	ે. ~	
Cotumbus, GA-AL	2/4	360	30 35	2 2	55	1.511		7,528	. د	
	348		34	81	36		-	7,762	٠,٠	
: Nonmetropolitan areas	3,681	5,946	197	. 63	7,	12,109	•	03,330	-	

		Enlistments		i:	Labor Force	Ful	-time		Accs, with
State/Metropolitan Area	Total	HSG	Some Coll.	Grad.	Vitn some College	2-year	4-year	rop. Base	per 1000
				1	•				
Havaii	1,079 828	879 662	93 78	23	25,613	9,880	19, 151	54,644 46,099	1.70
Nonmetropolitan area:	250	216		·	63		,67	3	~
tdaho	1,359	\sim	16	56	•	8,038	184	8,87	
Boise City, 10 Nonmetropolitan areas	1,050	215 813	75	50	5,648 15,352	0 8,038	.6, 385 13, 456	12,033 36,846	2:04
# + i no i s	12,932	10,171	742	546	•	99,883		7,5	•
Bloomington-Normal, IL Champaion-Urbapa-Rantoul	12.8 18.5 18.0	, 96 146	. 4	æ <u>2</u>	• •	•		_ ₹	
Chicago, 11	6,575	5, 109	345	641		57,243		9,	
Decatur, it	234	191	9 €	~ ~	2,223	850 927	1,502	4,575	3.50 1.73
Peoria, it	210	391	34	- Φ.	•	•		,	
Rockford, H.	418	324	7 -	'nΨ	• .	2,324	706	_'^	٠
ند	2,979	2,406	204	36	• •		60,560	- 7.	
	8,779	1,261	426	130	•	20,197	•	•	•
Anderson, in	287		2:	⇒ ~	•		22, 438	•	
	130	108	6	,	• •		<u>;</u>	ડે જે	
9	117	321	25	ဆဝ	•	2,029	•	<u> </u>	•
Carve Hondain in	1, 192	1,020	94	1,	•			•	
olis, in	1,847	1,480	97	316	19,043		10,874	33,242	2.92
* KOKOMU, **	208	525	<u> </u>		•	787 2005 2005		N ~	
	202	166	=		• •	1,326	14,325		
South Bend, IN	332	27.	7	∧; α	•	1,245	•	ຜົເ	•
Nonmetropolitan areas	2,718	2,297	113.	28	• •	5,997		, ·	
t over	14,247	3,402	334	73	•	•			•
Cedar Rapids, 1A	314	20t	& &	~ =	•	3,382	•	೦್ಲ	
	064	381	8 2-7	T o	9,074	4,766	6,030	19,870	1.41
Dibtique, 1A toya City, 1A	200	8 8	7 <u>₹</u>	· m				آ س	
Sioux City, IA-NE	188	146	£ 6	Ø,	•	1,476		وُ،	•
Waterloo-Cedar faits, IA Nonmetropolitan areas	2,316	1,865	25 261	, Ç	• •	12,950		Ú	
Kansas	2,300	1,768	1117	39	. 80	15,723	, 37	,95	
Lavrence, KS	751		2 -	د ده د د	ص ھ	068	6, 11 2, 76	2,97 6.60	
Wichita, KS	390	296	=;	·~ :	10,624	831	7,775	19, 230	0.57
Nonmetropolitan areas	1,135	_	S .	S	ú	9,822	, 8	7,40	

State/Metropolitan Area		- 1 -	Enlistmen usc	ts, FY82 Some	Co 11.	r Fo	rul I Undergr	l-time raduates	Pop.	
		BO	OCH.		orao.	correge	Z-Year	4-year	Вазе	per 1000
		- 6	3,769	299	86	9.59	_	1.9	8	
tonicality KY		m i	306	38	ا ان	, 73	1,812	₹	. 5	N
Ovenshoro, KY		1320	108	() ()	30		ů٠	oj.	7,4	ω,
Nonmetropolitan areas	•	نه (1,837	128	36	97	6,393	36,619	67,983	1.88
		3,775	2,882	240	92	•	6,929	101,374		
Raton Rouge 1A	,	173		- ;	æ:	•	807	-		•
Lafayette, LA	•	100	74	30		• •) (•	•
Take Charles, LA		146	122	20.6	N.)) m		
•		1.091	262	02	5¢	24,762	-	٥,		•
Shreveport, LA Normetropolitan areas		502 1,196	365 970	37 59	22	6,547	'ص بِ	25	10,290	3.60
00 2 		2 257	1 005	116	۲,	•		, ,		
ngor, ME		305	648	23	3=	25	- ∝	ďΞ	ਤ੍ਰ	ۍ بر
tewiston-Auburn, ME		203	163	0	~	3	·~	7	157	; ∞
Nonmetropolitan areas	·	1,0426	. 352 898	2.2	55.0	5, 441 7,099	1,528	6,515	13,484	1.56
* 1								2		•
	ŕ	6,374 3,068	5, 154 2, 476	386 180	120 44	91, 116 43, 539	29,915 13,981	70,462	191,493	2.02
Gumberland, MD-WV Hagerstown, MD		211	123	17	, ,	90,	1,941		6,82	
. Normetropolitan areas		882	720	115	16	86	1,861	7,886	95	
Massachusetts Boston-Lovett-Brockton, Ma		1,884	5,300	386	165	15,	•	946,	ω,	- 6.
New Bedford, MA		693	•	27	52	8,65		8,09	- 8	∞.≂.
	MA AM	258	713	57	, ₂	2,0	•	 	9,0	~ c
Worcester-fitchburg, MA Nonmetropolitan areas		876 356	669 271	23 23 24 25 26 27 27 28	133	16,452	1,627	16,685	37,764	3.5. 1.5. 1.5. 1.5. 1.5.
Michigan		15,341	12,514	752	202		•	4,36		
Ann Arbor, Mi Battle Greek, Mi	i ,	317	27.	26 10	0=	15, 199 3, 193	2,665	31,323	9.5	•
Bay City, Mi Routon Harbor Mt		209	174	9 5	- :		•		, ~	
· =		6,983	5,646	300	95			-0	- 6	
Grand Rapids Mi			933	37	~~			4,76	ري.	•
	-	200	181	13	- =	آمآه		. 9	ر م ر	
Katamazoo-Portage, Mt tansing-East Lansing, Mi		500 2000	349	£ 1	2 د 2			15,864	0,-	
Muskegon-Norton Shores, MI		1623	354	20.	=-	'n.			0,9	
Nonmetropolitan areas		3,093	5,558	187	3.5		9,717	2,028 46,381	6, 144	3.91

		Folistinant	u		tahor Force	Full	-time		
State/Metropolitan Area	Total	HSG	Some	Coll. Grad.	Some	Undergra 2-year	raduates 4-year	Pop. Base	Some Coll. per 1000
	1								
# incesota	5,684	4,468	327	124	120,636	•	∞ .	248,119	ω.
-Superior,		· س	32	σ,	7,428	•	ອ່. ຜ່າ	17,686	φ.c
	2,808	. 2,152	36	ء د	3 506	1, 300	43,794	6.363	1.57
NOCHESTET, THE	262	219	17	: œ '	6,649	•	2,9	19,616	8
-	2,054	1,681	136	745	33,580	4,998	ď	69, 125	٠.
	1 110	2 338	328	74	28	31,586	44.986	.86	•
B. Loxi-Galfoort MS	۳,		. 36	ī	,25	606,4		, 16	₹.
Jackson, MS	360	258	20	12	8,5	5,907	8,963	20,	٠.
Pascagouta-Moss Point, MS	228	1.596	82 508 708	- 64	31,363	20,770	36,023	88,156	2.37
				: ;		. (٠ ;		•
Nissouri Souri	7,048	5,400 82	397	116	7,689	20,838 0	20,735	28,424	0.32
COLUMBIA, NO	145	105	, 0,	· c	2,510	. 62	à		3
Kansas City, MO-KS	1,867	1,443	72	34	28,033	8,406	•	•	₹:
St. Joseph, MO	161		221	ب ب	50,054	0 71	N 1-	•	2.46
St. touts, MO-!L	3,460	198	76	<u>ر</u> س	7,163	•		• •	
Noting tell, no Notinetropolitan areas	2,527	- 1,959	145	38	24,566	3,829	6		٦.
***************************************	1 159	923	717	17	•	1.671	90	•	1.75
Bittings, Mi	141	133	7	0			3,05		٠,
IS, MI	158 860	123	2° 0	ر در تر	12,857	1.671	427	35,054	5.48 1.65
Notine Croportical areas	2.	2	Š	!	ì			٠,	,
	2,120	1,646	1,18 2,1	2 <u>.</u>	43,768	8,809	43,544	31,692	0.47
Chana NE-1A	186	745	63.	5.5	• •		` - `	64,0	9
Monmetropolitan areas	1,064	859	88 8	16	•	•	N.	5,	·.
	1,131	859	62	12	16,609	2,501	•	8	Ξ.
Las Vegas, NV	199	505 285	233	<u>*</u> ~	5,946	02h*1 9/9	4,000 0,144	11,424	1.75
Nonsetrabolites erces	161	200	-	æ	8,059	504		#	æ
New Hampshire	1,718	1,289	86	09	L.	1,460	•	53,247	1.8
fanchester-Nashua, NH	505	355	20 20 20 20 20 20 20 20 20 20 20 20 20	, , ,	2, 793	Z, 053 683	10,312	20.260	1.92
Nonmetropolitan areas	131	9/5	36	56	, 	1,746	• •	21, 182	-
New Jersey	8,250	905.9	389	165	151,716	46,074	•	306,512	1.27
4	193	255	<u>5,5</u>	⇒ ġv	10,243	1,638	8,317		
3	734	591	53	9:	8,625		2		
New Brunswick-Perth Amboy, NJ	627	1 201	109	= ~	41,943		ة م		
Paterson-Clifton-Passaic, NJ		378	50	, o, ;	6		9,		•
Trenton, MJ	307	229	15	<u>-</u> *1	1,597		ν.	2,670	
	<u>.</u>		`	•		•			

Section Sect	State/Metropolitan Area	8 0			nlistments	Some	Co11.	Labor Force with Some	Underg	raduates	Pop.	Accs. With Some Coll
Digital Control Cont	9000			lota!	9511		13) N	2.579	95	3í -	
Registry Regist	Monmetropolitan areas			2		ř	?	•		.	•	
Comment Comm	Mexico			,05	1,678	38	25 14		347	3,01	8,6	
1, 128 19 19 19 19 19 19 19 1	- 3			- 10	=		· m			,27	2,5	•-
Part				1,128	~	64	89	•	£.	39	-,0	
inglanation, W-PA, 1,141 87 36 2,1715 9,527 2,587 35 2,917 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Nev York		•	•	9	20	415	95,76	8	2,66	73,	
Institution, NY	Albany-Schenectady-In				8/1	87	9. 4	1, 11	•	7,0 2,0	ه د	•
				•	1.619	130	35	4,76	• •	2,34	'n	•
Internation, NY 2,766 2, 181 113 57 66, 774 28, 713 61, 774 wear york, NY wear york, NY wear york, NY wear york, NY updatesory wear york wear	Etaira, NY				1.7.1	11	-	1,73		, 16	•	• • •
Assaurs. M.						- 1	2,1	1,71	, a	32	۲,	-
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		Total	1156	Coll	Crad.	College	2-year	4-year	Ваѕе	1000
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Medford, OR		512	182	= ;	~ {	2	. '	, 31		9.
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Nonmetropolitan areas		1,756	- 1,354	1001	2.5	• •	8,386	19,735	44, 180	2.26
		15, 838	12,847	948	361	•	•		522.789	•
Affentown-Bethlehem, PA-NJ	.	831	682	. 22	≛:	Ġ.	3,978	16,051	30,700	•
Artoona, ra		25.5	383	ر بر	= 5	•	2,040		3,580	•
Harrisburg, PA	•	755	- 605	.9	50	• •	3,088		20.033	
	•	318	290	₹;	~,		•		6,823	• •
Morthoast Postosylvania PA		707	27.0	- [e ~	٠.		œ`~	14,053	•
	•	•		272	126	•	·-	ว์ส	203, 128	•
2		2,898	2,319	173	. 73	~	16,973		93,976	
Reading, PA		429	329	200	~ =	•	س م	-	11,864	•
State Cottege, PA		=	115	`=	: :		, c	28,099	35, 135	
Withtesport, PA		£ 5	2/1	5;	∞:		2,896	-	6, 146	
Nonmetrupolitan areas		3,454	2,944	133	79	28,902	4, 793	40,850	74,545	1.78
ode * stand		1,160	887	63	ħ2.	4.82	•	5.04	~	
Fravidence-Warvick-Paytucket.	ket, At	1,071	808	S,	2 .		5,506	33,817		0.63
Monnetfopotitan areas		502	. 6/	د د	=	, 65	C	ξ.	φ.	۲.
South Carotina		5,013	3,887	403	178	-	•	60,229	`.	•
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florence, SC		961	1119	5	12	` =	• •	9	ירי ירי	
Greenville-Spartanburg, SC	د	242	535	99	<u>.</u>	٣.	•	7	!	•
Mormetropotitan areas		2,063	1,681	153	1.2	17,865	7,658	12, 168	37,691	4.06
		1,058	773	90	56	14	587	68	68	•
Student and S. S. Monnot then areas		215	444	£2.	90	3,803	£64	2,275	9	2.11
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State/Metropotiten Area	-	lotal	HSC	Somo Colli.	Coll.	Vith Some	2-year	dustes 4-year	Pop. Base	per 1000
•				•						
lennessee		5,890	11,543	361	173	85,280	25,286	٠.	210,870	1.71
Chattanooga, IN		. 179	2.5	2	= 1	9, 152	•	3.6	•	2 3
Charksville-Hopkinsville, IN-KY		100 cm	2 .	€;	· :		2 2 2		•	
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(4)		2, 122	1,659	124	3	19,682	8.618	21,494	40, 794	2.49
	-		107 01	67.0	117	311 005	100 183	26.1 889	679 117	1 43
		5.5		27.		750.4		ی:		22.
		<u> </u>	:=	:0	: r.	4,625	•			0.74
		2.15	1116	2.0	₹	22, 182	3,945	48,833	74,550	5°0
-		£ 20	65.	<u>ج</u> :	æ .	7,371	0 29 2	•	15,693	2
Brownsville-Hartingen, 1X		<u>.</u> ?		<u>.</u> o	- =	3,679	•	27.285		92.0
Corner Christian IX	٠.	336	238	19	٠.		3, 494			1.8.1
		2,948	2,022	207	£	74, 720	19,273	•	137,057	1.51
		935	.617	દુ:	۰ ≏	9,719	3,583	9,187	•	/ O
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With the section of t			35.5			3,151	2.827			3.95
		=	66	.	_	-	1,540	Ç	3,488	1.15
tongviov-Marshall, fx		191	111	2	= :	3,597	2,208	•		2.5
Liebbock, *X		2.5	1.71	- 9	= 4	126.6	· • •	16,730	79. 0	900
Mentages - Frank - Roberto, 17			<u> </u>	-		1.611	2 20		2,341	1.7
		£	75	. .	=	2,630	1,219	290	4, 139	16.0
San Angelo, 1X		96	3.	9	~-	•		4,034	11.79	0.80
Antonio, IX		1,831	وريد. المراجعة	138	3	20,846	12,62	13,025	25.5	75.0
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46.13		1.063	113	, 16		45,631		•	104,648	0.87
ove-Orem, Of		Ξ	-	9;	Ξ;	13,202	•	•		٠. . د
Satt take City-Ogden, Uf Normetropolitan areas	•	£2.	<u> </u>	200	<u>.</u>	7,648	2,768	947.9	17, 162	
		, 9	777	44						1.36
Vermination VE			123	~	: -	617. 4	1,022	9, 197	15,568	0.77
Notmetropolitan areas		.699	2116	35	15		810			1.92
		7, 108	5,548	524	198	99,679	36,658	115,047	251,384	2.68
Charlettesville, VA		===		0 9	- -	•	•	•		:
*	•	550	181	Ξ.	· ~ ;		1,180	-		•
Newport News-Hampton, VA		613	- 6 K	26		14, 192	199	8,630 15,688	34,604	7.65 7.66
Principle Colonia Practice Value		17.	: <u>9</u>	:≃	, <u>.</u> .	• •	545	-	6,038	•

		Enlistments	ts. ry82	- 1			Full-time	á	
State/Metropolitan Area	Total	HSG	Some Coll.	Coll.	Vith Some College	2-year	raduates 4-year	Pop. Base	some Coll. per 1000
AX Social	019	507	38	23	13,843	4,161	13,967	31,971	1.19
Roanske VA	340	248	30	91		3,152	1,956		3,33
Nonmetropofitan areas	2,171	1,758	147	20		7,931	44,901		•
			9	* • •	37.0 00		76 971		2 12
Mashington	7,916	100 T	,	- 4	70,012	200		12, 226	2 6 0
Bettingham, wa	(2)	6,0	- :	^	0,00		201	•	200
	702	2	7	۰	017,7	707'7)	•	C2:-
	202	611	2	<u>, , , , , , , , , , , , , , , , , , , </u>	2,605	(9)	2,646	•	3.49
Richland-Kennewick-Pasco, WA	168	128	3		2,836	2,2/1	0		2.74
Sattle-fverett, WA	1,921	1,354	1 61	7	46, 104	27,638	27,560		1.92
Spokane, WA	129	9/4	52	<u>.</u>	10,060	9,485	9,776	29, 321	1.88
Lacona, WA	-	599	11	25	9,086	6,629	5,465		3.64
Yakıma, WA	248	186	25	=	2,265	2,007			5.15
Nonmetropolitan Freas	1,203	937	8	91	16,019	10, 101	22,411	48,531	1.67
Local Viscosia	2,662	2,055	191	. 52	26.894	4.391	42.852	74.137	
	445	•	30			•	2,756		
*	E-50	2116	7	0 0			6,017	•	•
THE CONTRACTOR AND	100	246	2 G	, ~	2000	1 882	1 287	•	
tarkersburg-marietta, we-mi	202	228	2 -	n ~		1,602	2,862	•	
When the contract of the contr	1 510	199		- 90	15,063	1,168	30, 140	46,371	2.37
Monaci robolitati arcan			?	2				•	•
W. SCOOS 'S	6,289	4,852	391	101	111,398	39,170	125, 114	275,682	1.42
Analoton-Oshkosh, W.	3/1	298	7.	S	6,508	•	8,570		
at Caire, V	185	129	81	~	4,657	5,266	9,431	16, 354	1.10
Green Bay, Wt	235	.163	₹.	_	3,909	380,	7,416	604'6	•
Janesville-Beloit, Wi	233	180	Ξ	۰.	2, 166	1,3/2	1,306	11 8 th	
Kenosha, Mt	163	150	5	rn :	2.595	2,230	3,978	808,803	
	212	= ;	so ;	- :	•	2,430	004.00	ດີເ	
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T. Lastee, N.	7,22	\$C	, ,	- ·	•	77,0	(22102	٠,	
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Monmetropotitan areas	2,311	1,932	-	5.2		0, (8)	34, 114	00,003	2
	\$05	166	44	~		4.662	7,203	23.070	1.91
	\ \frac{1}{2}		,	- =		1 397	C	3.413	1.76
	\$ T	111	<u> </u>	`	081	3,265	7.203	19,657	1.93
Norme Lropuistan arras			, , , , , , , , , , , , , , , , , , ,						
So States and D.C.	296,388	230,090	18,393	6,118	4,975,895	1,761,337	4,675,063	11,412,295	1.61
		•			•				

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